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NORTH LINCOLNSHIRE COUNCIL

PLACES SCRUTINY PANEL

4 October 2022

Chairman: Councillor Janet Lee

Venue: Room G01e, Church
Square House

Time: 4.00 pm

E-Mail Address:
Matthew.nundy@northlincs.gov.uk

AGENDA

1. Substitutions
2. Declarations of disclosable pecuniary interests and personal or personal and prejudicial interests and declarations of whipping arrangements (if any).
3. To take the minutes of the meeting of the panel held on 20 September 2022 as a correct record and authorise the chairman to sign. (Pages 1 - 2)
4. To take the minutes of the meeting of the Joint Governance and Places Scrutiny Panel held on 16 May 2022 as a correct record and authorise the Chairman to sign (Pages 3 - 4)
5. Public speaking request, if any.
6. North Lincolnshire Youth Justice Plan 2022-2024 (Pages 5 - 60)

Discussion and questions with Ann-Marie Matson, the council's Director: Children and Families, Paul Cowling, the council's Assistant Director: Children's Standards and Regulation and Emma Young, the council's Youth Justice Partnership Manager.
7. Added Item (if any).
8. Any other items that the Chairman decides are urgent by reason of special circumstances that must be specified.

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Public Document Pack Agenda Item 3

NORTH LINCOLNSHIRE COUNCIL

PLACES SCRUTINY PANEL

20 September 2022

PRESENT: - Councillor J Lee (Chairman)

Councillors S Swift (Vice-Chair) and C Ross

The meeting was held in Room G01e/G02e, Church Square House, Scunthorpe.

110 **SUBSTITUTIONS** - Councillor C Ross substituted for Councillor P Vickers.

111 **DECLARATIONS OF DISCLOSABLE PECUNIARY INTERESTS AND PERSONAL OR PERSONAL AND PREJUDICIAL INTERESTS AND DECLARATIONS OF WHIPPING ARRANGEMENTS (IF ANY)** - There were no declarations of disclosable pecuniary interests and personal or personal and prejudicial interests.

No whip was declared.

112 **TO TAKE THE MINUTES OF THE MEETING OF THE PANEL HELD ON 4 JULY 2022 AS A CORRECT RECORD AND AUTHORISE THE CHAIRMAN TO SIGN** - That the minutes of the proceedings of the meeting held on 4 July 2022, having been printed and circulated amongst the members, be taken as read and correctly recorded and be signed by the Chairman.

113 **PUBLIC SPEAKING REQUEST, IF ANY** - No public speaking requests had been received.

114 **CRIME AND DISORDER STRATEGY 2022-25** - The Chairman welcomed Becky McIntyre, the council's Director: Governance and Communities, Stuart Minto, the council's Principal Officer - Safer Neighbourhoods, Tracey Coyne, the Community Safety Partnership Board Manager (North Lincolnshire) and Superintendent French from Humberside Police to the meeting.

In accordance with the council's Constitution, the amended Crime and Disorder Strategy for 2022-25 was to be considered by the relevant Scrutiny Panel prior to its consideration by Council.

The Director, Principal Officer, Board Manager and Humberside Police Superintendent delivered a verbal presentation to the Panel on the Community Safety Partnership Structure and Governance, its vision and community engagement and the Community Safety Strategy priorities for 2022-25.

Following the comprehensive verbal presentation, the Chairman facilitated a discussion between the Panel Members and the councils Director: Governance and Communities, Principal Officer - Safer Neighbourhoods,

PLACES SCRUTINY PANEL
20 September 2022

Community Safety Partnership Board Manager (North Lincolnshire) and Superintendent French from Humberside Police.

Recommended to Council – (a) That the Crime and Disorder Strategy 2022-25 be formally adopted and implemented with immediate effect, and (b) that the Director: Governance and Communities, Principal Officer - Safer Neighbourhoods, Community Safety Partnership Board Manager (North Lincolnshire) and Superintendent French from Humberside Police be thanked for their attendance, verbal presentation and for answering members' questions.

- 115 **ADDED ITEM (IF ANY)** - There was no added item for consideration at the meeting.
- 116 **ANY OTHER ITEMS THAT THE CHAIRMAN DECIDES ARE URGENT BY REASON OF SPECIAL CIRCUMSTANCES THAT MUST BE SPECIFIED** - There was no urgent business for consideration at the meeting.

Public Document Pack Agenda Item 4

NORTH LINCOLNSHIRE COUNCIL

JOINT GOVERNANCE AND PLACES SCRUTINY PANEL

16 May 2022

PRESENT: - Cllr D Robinson (Chairman)

Cllr T Gosling, J Longcake, D Robinson, H Rowson, S Swift and D Wells

The meeting was held at the Room F01e, Conference Room, Church Square House, Scunthorpe.

7 **SUBSTITUTIONS**

Cllr Wells substituted for Cllr P Vickers.

8 **DECLARATIONS OF DISCLOSABLE PECUNIARY INTERESTS AND PERSONAL OR PERSONAL AND PREJUDICIAL INTERESTS AND DECLARATIONS OF WHIPPING ARRANGEMENTS (IF ANY).**

The following members declared personal interests –

Councillor T Gosling Chair of Kingsway with Lincoln Gardens Neighbourhood Action Team

Councillor J Longcake Member of Bottesford Neighbourhood Action Team

Councillor D Robinson Chair of Isle Central Neighbourhood Action Team

Councillor H Rowson Member of Burton upon Stather and Winterton Neighbourhood Action Team

Councillor S Swift - Member of Bottesford Neighbourhood Action Team and Vice-Chair of Brumby Neighbourhood Action Team

Councillor D Wells - Vice-Chair of Ferry Neighbourhood Action Team and Member of Brigg and Wolds Neighbourhood Action Team

9 **TO TAKE THE MINUTES OF THE MEETING HELD ON 27 JANUARY 2022 AS A CORRECT RECORD AND AUTHORISE THE CHAIRMAN TO SIGN.**

Resolved – That the minutes of the meeting held on 27 January 2022, having been printed and circulated amongst the members, be taken as read and correctly recorded and be signed by the Chairman.

10 **PUBLIC SPEAKING REQUESTS, IF ANY.**

There were no public speaking requests

JOINT GOVERNANCE AND PLACES SCRUTINY PANEL
16 May 2022

11 TO CONSIDER AND REVIEW THE NEIGHBOURHOOD ACTION TEAM STRUCTURE AND FUNCTION

Resolved – That the Neighbourhood Action Team structure and function be noted.

12 NEIGHBOURHOOD ACTION TEAM REVIEW - 2021

The Chairman led a discussion on the 2021 review document, seeking the views of members on the operation of Neighbourhood Action Teams (NATs) across North Lincolnshire. It was noted that the pandemic had inevitably impacted on the work of the Teams, and that different NATS were likely to meet in different manners, going forward.

The Chairman noted that, for some neighbouring NATS, there may be common issues which could benefit from closer working, and which would result in reduced commitments from members and other agencies. A discussion took place on options for recommending a twelve month pilot along those lines.

Moved by Cllr D Robinson and seconded by Cllr J Longcake

That, arising from the joint panel's considerations and deliberations, the Executive be requested to consider operating a twelve month pilot, whereupon there would be a merger of (i) Ashby and Bottesford NATS, and (ii) Crosby and Park and Town NATS.

Motion Carried.

12a NEIGHBOURHOOD ACTION TEAMS - 2019-20 PERFORMANCE

Resolved – That the Neighbourhood Action Team 2019/20 performance statistics be noted.

13 NEXT STAGES, IF ANY.

Resolved – That the Places Scrutiny Panel continue work, including engagement, on the review of Neighbourhood Action Teams.

14 ADDED ITEM, IF ANY.

There were no Added Items for consideration at the meeting.

15 ANY OTHER ITEMS THAT THE CHAIRMAN DECIDES ARE URGENT BY REASON OF SPECIAL CIRCUMSTANCES THAT MUST BE SPECIFIED

There were no other items for consideration at the meeting.

North Lincolnshire Youth Justice Plan 2022-2024



Partnership	North Lincolnshire Youth Justice Partnership
Partnership Manager/Lead	Emma Young
Chair of YJSP Board	Edwina Harrison

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Introduction, vision and strategy

Foreword by the Chief Executive of North Lincolnshire Council

This North Lincolnshire's Annual Youth Justice Plan sets out the shared ambition and priorities of the North Lincolnshire Youth Justice Partnership.

Children and young people open to youth justice need our extra care and commitment. The North Lincolnshire Youth Justice Strategic Partnership Board provides system-wide leadership so that children are diverted away from the youth justice system wherever possible. In keeping with our North Lincolnshire One Family Approach, where children are open to youth justice, we commit to sustaining them in their families, schools, and communities. Together, we will create the conditions that enable all children, regardless of their circumstances, to realise their true potential and to achieve successful outcomes.



Pete Thorpe
Chief Executive
North Lincolnshire Council

Foreword by the Independent Chair of the North Lincolnshire Youth Justice Strategic Partnership Board

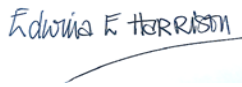
As Independent Chair of the Youth Justice Strategic Partnership Board I welcome the opportunity to introduce this annual Youth Justice Plan. As with previous years, it demonstrates the range of work which is taking place in North Lincolnshire and the continuing determination of the partners to making a positive difference.

The North Lincolnshire Youth Justice Strategic Partnership Board oversees the delivery of this plan and benefits from excellent support and attendance from across the partnership with thoughtful and child centred contributions and, where necessary, challenging conversations focussed on the needs of the children and their communities. Nationally, youth justice partnerships are moving towards the "Child First" model as promoted by the Youth Justice Board. In North Lincolnshire this complements our well-established "One Family Approach". All partners are signed up to this approach and the impact can be seen in the coordinated approach to each child as well as at a strategic level.

The contents of this plan are derived from a process of consultation with children, the workforce and the members of the Youth Justice Strategic Partnership Board. We have jointly reviewed our priorities and each of these has a nominated lead board member who reports in detail at every meeting. This ensures that we review progress throughout the year and that we can see a tangible difference in responding to the needs of children and diverting them from the youth justice system.

To be really effective, consideration of the needs of children involved in youth justice needs to be at the heart of strategic thinking at the highest level in any area. The Chief Executive of North Lincolnshire Council maintains a keen interest in the work of the Youth Justice Partnership and through our regular meetings he offers both challenge and support to me in my role as Independent Chair.

It is with pleasure that I introduce this plan and as the independent chair of the board I can assure you that throughout 2022-23 the North Lincolnshire Strategic Partnership Board will continue to deliver on the priorities we have identified in this plan.



Edwina Harrison
Independent Chair
June 2022

Executive Summary

This Youth Justice Plan sets out the vision and priorities for North Lincolnshire Youth Justice Partnership. The plan has been developed alongside partners and board members utilising development session discussions to ensure we are confident of the priorities set and assurance that the child first principle is fully embedded.

Children and Young people have been consulted and shared their views to support the plan. Different approaches including anonymised surveys and staff workshops have been utilised to ensure front line practitioners have provided their voice, setting out the vision of the partnership and providing key updates from the last 12 months alongside their perceived priorities for the years ahead.

The plan builds on our achievements in 2021/22 and sets out our strong partnership commitment to early help, prevention and diversion and introduces new strategies that are being implemented across the region to strengthen this further. It outlines our commitment to reducing first time entrants, reducing re-offending and sustaining our current performance in ensuring children are diverted from custody.

Localised priorities have been reviewed and updated, introducing new priority leads and their role in driving these forward. The plan sets out the local key priorities as:

- **Prevention of Serious Youth Violence (including weapon related offending),**
- **Community Safety and reduction of exploitation,**
- **Transition to Adulthood process,**
- **Engagement in Education, Employment and Training**
- **Improve the Emotional and Physical Health of children involved with youth justice.**

The plan summarises North Lincolnshire's Risk Outside the Home (ROTH) Approach and progress to date whilst outlining our ongoing journey and interface with other local and national strategic plans.

Risks and challenges, including our recovery from the impact of COVID-19 are clearly defined in the risk log which identifies how we will seek to overcome barriers and challenges to ensure business continuity.

Finally, the plan outlines our ongoing work to strengthen and develop practice and assurance.

Vision and Strategy

The Crime and Disorder Act (1998) places a statutory responsibility on local authorities, acting with statutory partner agencies, to establish a Youth Offending Team (YOT). The statutory

function of the YOT is to co-ordinate the provision of Youth Justice Partnerships. Section 40 of the Crime and Disorder Act 1998 sets out responsibilities in relation to the production of an annual Youth Justice Plan. It is the duty of each local authority, after consultation with partner agencies, to formulate and implement an annual youth justice plan setting out:

- how youth justice partnerships in their area are to be provided and funded.
- how the YOT will be composed and funded, how it will operate, and what functions it will carry out.

Our plan is aligned with existing policy initiatives including North Lincolnshire's '**One Family Approach**' (OFA). OFA, as endorsed by the Integrated Children's Trust, underpins the values, principles and how we collectively respond to the needs of Children and Families in North Lincolnshire. It captures our intent to keep children in their families, their schools and their communities and ensures that support is provided at the right level by the right person using the fewest, best interventions. The One Family Approach builds upon strengths, empowers families and communities to find solutions, builds resilience and enables independence.

This Youth Justice Plan is overseen by the Youth Justice Strategic Partnership Board (YJSPB) in North Lincolnshire and has been subject to scrutiny and approval by members. In May 2021, the Board agreed to further support the commitment to the '**Child First**' principle and the decision was taken to re-brand the partnership.

Traditionally known as a Youth Offending Service, we became a '**Youth Justice Partnership**'. It is understood that language describing children as 'offender' and 'young offender' serves only to "encourage the stigmatisation and criminalisation of children" and "reinforces a feeling of exclusion and discourages positive re-integration into society" (Youth Justice Legal Centre, 2020).

North Lincolnshire Youth Justice Partnership operates in a multi agency arena to work with children at the earliest point, to work with them and their families to engage in addressing the concerns regarding their behaviour. Using a solution focussed and relational model we address offending or anti-social behaviour and promote desistance. Research tells us that the nature of the relationship is the aspect that makes the most difference, we build meaningful relationships with children that are non blaming.

Local context

North Lincolnshire is a small Local Authority on the Southbank of the Humber Estuary. Whilst we are a small Local Authority, we cover a wide area due to our rural location and border onto North East Lincolnshire, Lincolnshire, South Yorkshire and Nottinghamshire.

North Lincolnshire is a fantastic place and is home to just under 173,000 people, with the population expected to grow by a further 4,000 over the next 20 years.

The area is home to around 39,000 children and young people, who benefit from above average quality early years and school settings.

Between 2016 and 2022 the North Lincolnshire primary school black and minority ethnic cohort has increased from 15.2% to 19% and also increased in secondary schools from 11.9% to 14.9%.

As of January 2022, 13.1% of the pupil population in North Lincolnshire were identified as having SEN support, with 3.1% having an EHCP. Nationally in 2021, 12.2% of pupils were identified with SEN Support, with 3.7% having an EHCP.

Across North Lincolnshire, there are just under 77,000 homes situated across 86 settlements, ranging from the busy urban centre of Scunthorpe to tranquil rural hamlets. The average house price is lower than the national average.

The North Lincolnshire Youth Justice Partnership (YJP) is a statutory multi-agency service and is situated in Children and Families within North Lincolnshire Council. It is an integral part of the children and families offer and is overseen by the North Lincolnshire Youth Justice Strategic Partnership Board (YJSPB).

The partnership aims to prevent offending by children and young people through a partnership approach that builds resilience. The partnership is underpinned by the belief that young people within the criminal justice system should be seen first and foremost as children. The work of the YJP is geared towards ensuring this principle is demonstrated by our practice.

The Youth Justice Partnership believes that crucial to achieving success, change and positive outcomes for young people is the ability to engage with young people and their families and have a relationship with each young person that promotes resilience and the opportunity for individuals to develop 'good lives'.

This includes ensuring that support offers focus on both reducing and preventing offending or anti-social behaviour and the provision of the help the family need, including family support, health provision, education, training and employment opportunities, suitable accommodation and assistance to young people to participate and engage in positive activities within their communities.

In North Lincolnshire we utilise the Serious Youth Violence (SYV) Stocktake and the Ethnic Disproportionality Toolkit. These tools support us to address any issues of over-representation of particular ethnic groups and reflect on the services we provide. The SYV Data toolkit is designed to help us identify gaps and strengths in the work we are doing to reduce serious youth violence.

Child First

The principle '**Child First**' guides the work of the Youth Justice Board and underpins our work and values in North Lincolnshire. We recognise that children in the justice system often have multiple and complex needs. Where possible, we seek to divert children from the justice system entirely and address these needs.

For those who do offend, our core focus continues to be rehabilitation, tackling underlying causes of youth offending, and delivering a system that gives children the support they need to break the cycle of offending and build productive and fulfilling lives. 'Child First' is now an evidenced based approach to delivering youth justice and North Lincolnshire will continue to adopt and embed this approach across the partnership in line with our One Family Approach model.

We will;

- Prioritise the best interests of children.
- Build on children's individual strengths and capabilities as a means of developing a pro-social identity for sustainable desistance from crime.
- Encourage children's active participation, engagement and wider social inclusion.
- Promote a childhood removed from the Justice System, using prevention, diversion and minimal intervention.

Voice of the child

Children, young people, families and communities are at the heart of what we do. Our Council Plan sets out our promise to the people of North Lincolnshire, including children, young people and families, that it will be the best place for our residents and that the people and place of North Lincolnshire will be safe, well, prosperous and connected. The voices of children and families are strong, they are listened to and acted upon throughout.

In North Lincolnshire, we're committed to a culture of listening, learning, reviewing and adapting, underpinned by high challenge and high support across the workforce. We are ambitious for the future and for our children, young people, families and communities. Working collaboratively with key stakeholders, including children, young people and families themselves, we have high expectations of us all, as partners, to achieve our ambition for children be in their families, in their schools and in their communities leading to better outcomes.

Children have been consulted to support the development of this plan, utilising their direct experiences of the support they have received and what we need to do to make this better.

The Independent Chair of the Youth Justice Strategic Partnership Board has equally been hearing directly from children to enable their voice to make a difference to the services which are provided. The independent chair has recently had the opportunity to visit some of the groups that take place under the partnership and looks forward to future opportunities to hear directly from the children in the youth justice partnership.

There have been a number of developments in relation to the methods taken to capture the voices of children and families. One of these includes the development of the Children and Families Voice and Engagement Group. This group brings together partners across children and families together, including key officers to ensure that the voice of children and the families we work with is central to our work, informs policy, practice and developments and we listen, take action and develop our services in true partnership.

The meeting is key for sharing information and updating on any innovative ways partners are seeking to collate feedback (including case related feedback, group engagement and specific consultation events/activities).

Thematic consultation questions are developed, and this meeting is used to summarise responses, learn from the voices of children, their carers and families and agreeing messages, developments and action from this. Recent themes have included; emotional wellbeing support, social opportunities and positive activities and the involvement of wider family members in planning.

Learning from COVID-19 we moved away from our traditional feedback forms and self-assessments and have been creative in our approaches including utilising digital platforms such as survey monkey to obtain feedback and support analysis of this.

We are seeking to use other creative methods and are in the process of co-producing a local animation that will be used as a resource to explain what services the Youth Justice Partnership can offer, listening first hand from the staff, children and families who have experienced this.

Other key developments to enhance how we capture the voice of children and young people include:

- Strengthened approach to quality assurance (feedback, consultation and observation to inform monthly audit)
- Children and young people are involved in recruitment
- North Lincolnshire are signed up to the YJB Youth Advisory Network
- Voice is a recurrent agenda item at the Youth Justice Strategic Partnership Board
- DCS Assurance Events – focussed on voice and participation
- Questionnaires used to inform self-evaluations

Governance, leadership and partnership arrangements

Governance and Leadership

Full board membership, including attendance, job title of the board member and dates of board meetings can be found in [Appendix 1 - composition and attendance of the YJSPB](#).

Full structure of the Youth Justice Partnership can be found in [Appendix 2 - Full staffing structure of the Youth Justice Partnership](#).

The North Lincolnshire Youth Justice Partnership (YJP) is part of the Children and Families area of the council. The Youth Justice Head of Service's direct line manager is the Director for Children and Families.

The Youth Justice Strategic Partnership Board (YJSPB) has an independent chair, Edwina Harrison who brings extensive experience to the role including management within youth justice and as a longstanding independent chair of the North Lincolnshire Local Safeguarding Children's Board. Edwina has a good understanding of the role, and work of The Youth Justice Partnership and provides confident leadership to the board.

The YJSPB meets quarterly and oversees strategic management, funding arrangements, partnership working and access to partner agency provisions. The Board receives quarterly management reports and monitors staffing arrangements, generic workforce issues, and specific projects. The YJSPB also oversees action plans, policies, procedures and partnership protocols.

The Youth Justice Partnership Manager reports quarterly and annually on new initiatives and financial issues that have budget implications for the overall expenditure. The line management of the Youth Justice Partnership Manager falls within the remit of the Director of Children and Families.

The Youth Justice Strategic Partnership Board interfaces with the wider strategic partnerships and boards within North Lincolnshire including the Children's Multi-Agency Safeguarding and Resilience Board (CMARS), the Children and Young People's Partnership and the Community Safety Partnership.

Key aspects of the YJSPB include:

- Senior representatives attend the board who add value through support and challenge and ensure child first principles underpin practice at all levels of organisations.
- Regular well attended meetings and development sessions take place with board members to build on strong relationships between partner agencies.

- Lead roles group meets between board to maintain momentum and members work with specific Youth Justice team members.
- Subgroups are developed to resolve particular issues.
- Regular Performance and budget information underpins planning process.
- Thorough induction process is in place for new board members.

Partnerships

Section 39 (1) of the Crime and Disorder Act 1998 requires the co-operation of the named statutory partners to form a YOT. Section 38 (1, 2) identifies the statutory partners and places a duty on them to co-operate to secure youth justice services appropriate to their area.

These statutory partners are:

- The local authority (this includes children's social care and education).
- The police.
- The probation service.
- Health.

The YJP is constituted of staff seconded from or employed by these agencies. To support the YJP, additional partners may also be recruited to provide specific services and support to children.

In North Lincolnshire, our One Family Approach aims to create a system that works for all children, young people and families where we work together to provide and commission integrated services for children and young people. We want to build on the collective strengths of our people and place to innovate and change through integration and system redesign.

In North Lincolnshire there is a comprehensive range of high-quality support offers in place to enable personalised and responsive provision for all children. The Youth Justice Partnership is a member of the Humberside Multi Agency Public Protection Arrangement (MAPPA) which is attended by the Youth Justice and Children's Social Care managers and works closely with probation services, the police and partners to reduce offending.

The Youth Justice Partnership is represented on Anti-Social Behaviour (ASB) panels, is a core member of the Harmful Sexual Behaviour (HSB) Group at the HSB Panel strategic and practitioner levels, part of the strategic group to develop our approach to Risk Outside the Home (ROTH) and part of the Multi-Agency Child Exploitation (MACE) process.

The North Lincolnshire Youth Justice Plan is linked to a range of partnership strategies and plans including:

- North Lincolnshire Council Plan 2022-25
- Humberside Police and Crime Plan
- North Lincolnshire Community Safety Partnership Plan (CSP)
- Risk Outside the Home Strategy 2022-25
- Helping Children and Families 2020-24
- Children's Commissioning Strategy 2020-24
- SEND and Inclusion Plan 2020-2024
- Humber Modern Slavery Strategy 2020-23
- CMARS | Policies, procedures and guidance
- Humberside Police Early Intervention Strategy

Involvement in the criminal justice system can impact adversely on a child's life chances, intervening at the earliest point provides the opportunity to deliver partnership models of preventative work that consider risk outside the home, desistance, and the relational approach. In North Lincolnshire, our early intervention work is in partnership with the Drug Education Liaison Treatment Agency (DELTA), the Child Exploitation Team (CEIT), and the statutory Youth Justice Team which forms 'The Youth Justice Partnership' and is overseen by the Joint Decision Making Panel.

The work encompasses a variety of themes, from substance misuse, exploitation, ASB, crime, domestic abuse, and emotional/mental health to ensure that a holistic programme of support is available to the young people.

Other key partnership arrangements and activities Include:

- Working with partners to identify alternatives to remand and more robust community bail packages.
- Close partnership liaison to support the disruption of Organised Crime Groups who pose a risk to children in North Lincolnshire.
- A custody pathway that concentrates planning for young people at the point of entry to custody and provides immediate input on release re ETE, Health, Substance misuse, accommodation and family relationships.
- Working with partners to support vulnerable groups including children in and leaving care, children who are unaccompanied and seeking asylum, children identified as having SEND.
- Close links with the North Lincolnshire Fostering Service to identify alternative placements that avoid remands to custody, and provision of PACE beds.

Service Level Agreement and Partnership Arrangement Review Process

To assure effective partnership working, Service Level Agreements (SLA) exist between the Youth Justice Partnerships and key partner agencies, including police, probation, CAMHS and Children's Social Care with emphasis on Children in Care and substance misuse services.

SLAs are subject to annual review and specify designated roles, accountabilities, responsibilities, recruitment processes, supervision, practice and delivery of services, and management of performance.

Regional & National Partnerships

North Lincolnshire have developed excellent joint working arrangements with colleagues regionally and nationally. Regional partnership arrangements include:

- Reciprocal audit arrangements.
- Chair of Humber region quarterly head of service meetings.
- Joint Appropriate Adult arrangements.
- Consortium bid applications.
- Joint training.

Resources and services

As an accountable and publicly funded body, the Youth Justice Partnership is committed to ensuring value for money via robust budget management and effective service delivery. The service ensures that resources are deployed appropriately within the partnership to meet the

changing demands of a smaller convicted cohort, with increased preventative and out of court disposal interventions.

The Youth Justice Partnership continues to achieve a balanced budget comprised in the main from Local Authority core funding and the Youth Justice Board Grant, supplemented by partner contributions and additional grant funding opportunities. There is ongoing commitment from the Police and Crime Commissioner (PCC) to continue to support the work of the YJP in diverting from and preventing youth crime. The PCC has agreed core funding allocations for the next three years providing some level of stability and continuity. The continued funding will be subject to submission of regular reports on delivery of outputs and outcomes.

Correspondence from the Youth Justice Board has advised of a delay awaiting grant confirmation from the Ministry of Justice. As such, budget planning has been undertaken utilising 2021/22 grant levels as instructed to support continuity of the critical services the partnership delivers. Full budget allocation can be seen in [Appendix 3 - Budget](#).

Progress of previous plan

Case Management/Supervision

During COVID-19, processes were quickly put in place to ensure a 'business as usual' approach was taken to certify the welfare needs of children and families were met. North Lincolnshire developed and used a COVID-19-specific risk assessment to identify the impact of the pandemic on the physical, emotional and mental health and offending profile of each child. This enabled us to determine which level of support children would receive, but also identified any increase or decrease in risk as a direct result of COVID-19. These were reviewed to reflect changing circumstances.

Face to face work continued where needed and was complemented by new virtual tools. Daily staffing updates were implemented, and a weekly assurance report was provided to the senior management team to ensure oversight of practice, compliance with standards, regulations and legislation and to ensure the continued capacity within the service to meet the business as usual model was maintained.

The Youth Justice Partnership continued to support and promote children to access and attend education and educational settings in line with the government and local guidance.

Following easing of restrictions, we have updated our Team Charter which outlines how we will operate a hybrid approach to case management utilising a combination of face to face and virtual techniques. There are now more amenities available and we have been able to enhance our offer of group work and positive activities.

Referral Orders

Referral Orders continue to be utilised for children who are not deemed suitable for an Out of Court Disposal. As a partnership we advocate for children to avoid remaining in the court arena, however when this is not possible, we advocate for the child to receive a sentence proportionate to the offence, while considering the impact on victims. When a child we are working with becomes an adult prior to sentencing, there is communication with the Probation Service to ensure that sentencing reflects their age when the offence was committed.

Referral Order panels have continued to be completed throughout the pandemic using hybrid methods. Whilst we advocate for the panels to be face to face where possible, each child is assessed individually and if it is deemed more appropriate to complete a shuttle panel, or

through Microsoft Teams, this course of action will be taken. The positive use of technology is something that has been developed throughout the pandemic, and something we will continue to utilise.

There continues to be a committed team of volunteers supporting with the panel meetings, and those who have been in the position for some time have been excellent in supporting newly trained panel members. The panel members continue to adopt a child first approach and there is a strong focus on the wishes and feelings of the victims.

Court

There has been an increase in the number of children appearing in court since easing of restrictions. This has been impacted on by delays in proceedings, more children being out in the community, and Police resources being more available. The Youth Justice Partnership considered the implications of the court closure and delays on a case-by-case basis. Children were offered diversionary support as appropriate as part of their plan at the time, or independent of this if they were not open to services.

The Court Team have continued to provide an excellent offer when advocating for the children and young people we work with. They adopt a child centred approach, while recognising the seriousness of certain offences, and recommendations for sentencing are proportionate. The team have been praised for the quality of their pre-sentence reports with Magistrates consistently minded to follow the recommendation of the report writer. Feedback is requested from the Magistrates following the completion of a report, to allow for challenge, and to highlight the good practice from the team which is celebrated.

Prior to each court sitting, a multi-agency pre-court meeting is held to ensure that everything is in place for the hearing. This includes ensuring the child and their parent/carers are able to get to the hearing, and they are supported with transport if not. In this meeting the offences are discussed and recommendations are considered, including the request for a matter to be sent back for an Out of Court Disposal if deemed appropriate. The team have continued to strengthen their knowledge of exploitation and are confident in presenting information to the court when there is a National Referral Mechanism referral in place.

The Court Team are skilled and experienced and keep up to date with relevant legislation, including the recent Police Crime Sentencing and Courts Act which will bring about changes for sentencing, including the use of custody and remand. North Lincolnshire ensure custody and remand is only used as a last resort and this can be demonstrated in our current performance.

Volunteers

The North Lincolnshire Youth Justice Partnership recruits volunteers over the age of 18. Volunteer roles include restorative Referral Order Panel Members and Appropriate Adults. They undergo extensive training including Foundation, Appropriate Adult and Referral Order Panel training, to ensure that they understand the One Family Approach and the importance of working under the child first principle when carrying out any intervention with children. They are offered the opportunity to shadow others already completing the role to instil confidence and provided supervision to ensure their own safety and wellbeing, as well as to discuss any questions or concerns that may arise while carrying out their roles. In addition, refresher training is offered when there are any changes to policies and procedures, or they have been in the role for a significant period of time.

North Lincolnshire have continued to recruit new volunteers during the pandemic as the roles they complete are core functions for the partnership. Training took place via Microsoft Teams and this enabled us to deliver training to our neighbouring authorities' volunteers who share the same custody suite with us to ensure consistency of information shared. Training has moved back to being face to face, which is preferable for those being trained.

Appropriate Adults

North Lincolnshire continue to work in partnership with North East Lincolnshire to deliver the Appropriate Adult scheme. This includes sharing responsibility for a rota, which includes both staff and volunteers. There are regular meetings between the partners to ensure that practice is consistently good and any areas of development are considered and acted upon. Both authorities have continued to strengthen their approach around Risk Outside the Home and staff and volunteers are trained to understand concerns around exploitation and the actions to take to address this. There is an excellent working relationship between the partnerships and the police to ensure safeguarding is a priority.

Risk Outside the Home

The phrase 'risk outside the home' (ROTH) has now been incorporated into the December 2020 update of statutory guidance Working Together 2018, which tells us that 'alongside risks to children from within their family, children may also be vulnerable to abuse or exploitation from outside their families. This may include adults, groups of adults or locations that pose a risk to children. This may include schools and other educational establishments, peer groups, or more widely from within the wider community and/or online'. The North Lincolnshire Helping Children and Families Document reflects the changes in statutory guidance.

North Lincolnshire have been on a journey to further develop the multi-agency approach taken towards risk outside the home (extra-familial harm). Subsequently, following consultation with partners it was agreed to move away from the language 'contextual safeguarding' and move towards 'risk outside the home'. The rationale being to broaden our response to child exploitation in its widest sense incorporating:

- Child Sexual Exploitation
- Child Criminal Exploitation
- Serious Youth Violence
- Child Trafficking
- Modern Day Slavery
- Online abuse
- Teenage relationship abuse
- Bullying
- Child on child sexual violence and harassment and harmful sexual behaviour
- Children vulnerable to radicalisation

The [North Lincolnshire risk outside the home approach](#) was formally launched in May 2022 and not only draws upon years of local learning and experience about 'what works', it has also been shaped heavily by the views of children, young people and families.

Home Office – Devolved Decision Making for Child Victims of Modern Day Slavery Pilot

North Lincolnshire were successful in the bid to participate in a Home Office pilot 'Devolved Decision Making for Child Victims of Modern Day Slavery' which has enabled us to utilise our current safeguarding processes to make decisions on the National Referral Mechanism. The funding was utilised to develop a Modern Day Slavery Co-ordinator role within the authority that supports the co-ordination of referrals. The pilot is currently being evaluated and the Home

Office have confirmed that the pilot will be extended until March 2023. The pilot extension will enable further analysis of the local approach being taken and will inform national practice in the future.

The pilot has proved positive to North Lincolnshire developing a better awareness of modern day slavery across the workforce and enabling decisions about whether a child is a victim of modern slavery to be made by those involved in their care. Decisions made are multi-agency and closely aligned with the provision of local, needs-based support and any law enforcement response. The pilot has improved timescales in decision making and assurance that children are being recognised as victims first and foremost.

Safety Awareness Days

The Youth Justice Partnership, Police and education are working together to deliver Safety Awareness sessions within schools across North Lincolnshire. This programme is an updated version of the Crime Awareness Day, which provided information to smaller groups of school children who were identified by the schools as needing some intervention.

The Safety Awareness programme aims to target a wider audience of school children, initially starting in secondary schools. It will be delivered to children from years 7 to 11 and will also include alternative provisions. The aim is to deliver the programmes to full year groups if possible, with the option to deliver to smaller/bespoke groups where need is identified.

The programme is being delivered by skilled practitioners from the Youth Justice Partnership, with support from education and the Police. There will be a number of topics covered on a rolling programme including, Child Criminal and Sexual Exploitation, County Lines, Youth Justice and Substance Misuse.

Violence Reduction Unit

The Home Office have awarded funding to support Humberside develop a Violence Reduction Unit across the force. Bespoke meetings have taken place with youth justice managers across the region who will support the leadership and governance arrangements as well as influence model delivery. A joint up approach will be taken across services and partnerships to deliver key interventions with a focus of early identification to reduce serious youth violence amongst children and young people.

The Drug Education Liaison Treatment Agency (DELTA)

The Drug Education Liaison Treatment Agency (DELTA) is a community-based service delivered within North Lincolnshire. It provides an offer that will support young people, to reduce the harms their substance misuse including alcohol can lead to, with the emphasis on reducing the risk factors in relation to the development of problematic substance use in adulthood. Delta delivers a project supporting children and young people living in substance using families (Hidden Harm Project). As part of transitional arrangements a robust multi agency protocol has been developed with the local adult substance misuse provider.

DELTA adheres to North Lincolnshire's One Family Approach, in understanding the importance of practitioner's relationship with the young person/family and ensuring that the right service is there at the right time using the fewest, best interventions. Delta will support other professionals working with families who require substance use information and/or support, this includes sharing of information, knowledge, skills and resources.

Cannabis remains the primary reason that young people are referred into the service, this mirrors national drug trends. Other substances feature as part of drug trends locally are MDMA (Ecstasy) Cocaine, Benzodiazepine (Diazepam, Pregabalin, Xanax)

The latest drug strategy 'Harm to Hope' promotes the importance of early intervention for young people and families at the greatest risk of developing difficulties with substance use either directly or indirectly. Part of this process is to ensure all children and young people are provided with high quality education on health and relationships to help to prevent the use of substances. There are some funding opportunities over the next three years and the Youth Justice Partnership are working closely in partnership with colleagues in Public Health to develop capacity within the DELTA offer, to meet local identified need. This is to be included as part of the current recommissioning process of the psychosocial element provided.

Drug Information Briefing Sessions (DIBS) are a joint venture between Police and DELTA to promote early intervention and diversion. These relate to children who are stopped and searched and found in possession of substances and rather than being referred to youth justice they are afforded the opportunity to undertake some sessions with DELTA in a bid to prevent further offending and support harm minimisation work to occur at the earliest opportunity.

Child Exploitation Intervention Team (CEIT)

The CEIT Team provide bespoke and innovative packages of support for children and young people who are at risk and/or vulnerable to Child Exploitation, this support is extended to other family members where needed.

CEIT consists of a skilled group of professionals who have expert knowledge of child exploitation and their fundamental role is to work with children and families at the earliest opportunity to prevent increased risk or children being directly exploited. The CEIT team support with NRM submissions, mapping meetings, represent at MACE and are recognised across the partnership as individuals who can provide advice and guidance to other professionals when they are working with children and families where child exploitation is a feature.

Referrals into CEIT and through the Youth Justice prevention and diversion pathway which supports the One Family Approach in North Lincolnshire and reduces the risk of duplication across partnerships. For example, taking a relational approach, the CEIT team have also started to oversee youth justice prevention and diversion disposals to avoid the need to introduce another professional where this can be avoided. It has strengthened our partnership working and ensured we are working together to provide the best offer for children and families in North Lincolnshire.

In addition to holding cases, the CEIT team will support with training and education and regularly go into schools to deliver bespoke group work and/or 1:1 interventions. The PITSTOP in place in North Lincolnshire supports us to identify problem hotspots and locations and captures key themes which support us to prioritise the provisions we target.

CEIT offer weekly group work sessions in the community which were named by young people and called 'Little Mix' and 'Teenage Kicks'. These are well attended and children and parents provide positive feedback on the support these provide. CEIT also provide positive activities during school holiday periods to ensure children and young people are visible and engaged with activities that are raising their confidence and self-esteem.

More recently, CEIT have developed a parents group which aims to provide a safe environment for parents/carers to attend and share their experiences where their children are

identified at risk or are being actively exploited. CEIT utilise parents as safeguarding partners and ensure they are provided with the relevant support and knowledge to safety plan appropriately.

Outreach Youth Offer

The Outreach Youth Team is a group of detached youth workers who take a place based approach working outside of normal working hours to target children and young people. The Outreach Youth Team continued to work throughout the pandemic and supported some of the most vulnerable children to ensure they had appropriate levels of support in place.

The Outreach Youth Team have continued to visit locations and hotspot identified in relation to anti-social behaviour or where concerns are present for children being exploited. The Outreach Youth Team work closely with multi-agency partners to develop an increased understanding about the local picture as this is consistently changing and have undertaken joint patrols with police partners and the safer neighbourhoods team to share practice wisdom and develop an understanding of partners roles within the community.

The Youth Justice Partnership is working closely with partners in the police to further enhance our offer and will be looking to develop bespoke operations over the next 12 months. Operation Priam will be a bespoke operation targeting vulnerable children identified at risk of child exploitation and will be tasked through arenas such as MACE. Operation Python will be an operation tailored towards anti-social behaviour utilising a problem orientated policing approach.

Harmful Sexualised Behaviour (HSB)

In North Lincolnshire, agencies are collaborating in a programme to provide a specialist offer to children and young people who have engaged in harmful sexual behaviour (HSB). This includes harm to other children, young people and themselves.

In addition, there is a HSB Panel, with multi-agency management representation. In general terms, the purpose of the Panel is to act as a steering group for the programme; act as the referral and allocation route for the service; and act as a source of knowledge, expertise and support for the practitioner team.

Reparation

We have seen a decrease in reparation hours over the past year, this is in line with a decrease in statutory orders. Stand Alone Reparation Orders have also been abolished under the Police, Crime, Sentencing and Court Act changes in June 2022.

Where reparation is required, we try and make this meaningful and enjoyable for children, whilst also considering the repairing of harm to the community. In the past year we have utilised holidays such as Halloween and Christmas to create reparation group sessions with children for pumpkin making and Christmas wreath making which were donated to care homes.

Children also participate in jobs around the house which builds on relationships with parents and within the local area with staff in order to put exploitation posters up. We have also supported community centres with cleaning and painting.

We are currently co-creating an animation with children, the aim is for a child friendly animated video to explain what the Youth Justice Partnership is and their experience of working with us.

We have also supported community centres with cleaning and painting.

Over the next 12 months we will continue to look at more creative reparation ideas and incorporate the AQA award scheme into the reparation.

Positive Activities

The Youth Justice Partnership run a weekly boys group where children/young people participate in activities. In the past year we have taken them fishing, bowling, go karting, trampolining, swimming, football, and to action centres. This group is well attended and has doubled in size over the past year.

We incorporate learning into positive activities and invite guest speakers to provide inputs on certain topics at the start of the sessions before moving into the activity. We also incorporate life skills with them such as budgeting and cooking.

In March 2022 the Youth Justice Partnership entered 2 groups in the Humberside Police Night Challenge. The event this year was based around the theme of youth mental health and the importance of seeking help when you or someone you know might need some support. It included information about drug and alcohol misuse and the impact this can have as sometimes those who are struggling may turn to substances to help them cope. Staff from across the partnership, including the YJP seconded police officer participated and positive feedback was received from those that took part.

The Youth Justice Partnership ran the summer arts college over 3 weeks in August 2021. Six children successfully completed this and gained accredited arts awards for the work they completed. The children participated in graffiti art workshops, using DJ equipment and made their own rap song, and using media tools to create their own short video clip. The children also completed Maths and English work as part of their workbooks.

Plans are in place to facilitate the Summer Arts College again in August 2022. Children will be identified with the intention of targeting those children at greatest risk of offending/re-offending and/or at risk of child exploitation. In previous years this project provided excellent outcomes for children and young people with a significant reduction in offending.

Speech & Language Pilot

North Lincolnshire Youth Justice Partnership commissioned a Speech, Language and Communication Pilot in 2021. This involved a Speech and Language Teacher who specialises in working with children involved in the criminal justice system running a project with 10 children open to the YJP with identified speech, language and communication needs. This enabled us to look at the current offer we have in North Lincolnshire and identify learning and any gaps. The pilot was extremely positive and saw a number of positive outcomes for children and families which were individually evaluated. Findings were taken to the Youth Justice Strategic Partnership Board and subsequently a further project is currently being piloted in education provisions, targeting children at risk of exclusion and/or known to the Youth Justice Partnership.

Partners across Youth Justice and Education Inclusion have also jointly submitted a bid to the Youth Endowment Fund in the hope to expand this pilot further over the next 12 months.

Safe spaces

There has been ongoing development of community spaces children identify with as 'safe spaces' with access to help and support and Youth Justice workers also utilise to complete

direct interventions with children and their families. The views of children, families and the workforce have informed this and there is ongoing work to build upon and further development of safe spaces over the next 12 months alongside the North Lincolnshire Youth Offer.

To help inform the of these spaces. feedback was obtained by staff and children being supported by the partnership who shared the type of premises they would like to access. Feedback included:

- Access to buildings on evenings and weekends
- Building to be centrally located in Scunthorpe
- Somewhere they could access positive activities e.g. games room, pool table
- Wi-Fi access
- Kitchen facilities

HMIP also consider delivery environments through their inspection framework and a review of recent inspection reports were considered, highlighting some of the practice being undertaken by our regional and national colleagues.

Managers from across partnerships are building on this to further develop the use of community spaces and premises for all children and young people, not just those involved with the youth justice partnership

North Lincolnshire are planning a joint bid into the Youth Investment Fund and if successful this will aid and support the continuing development of safe spaces for children and young people in North Lincolnshire.

Performance and priorities

Summary of performance

The progress and performance of the Youth Justice Partnership is reported to each Youth Justice Strategic Partnership Board for scrutiny, oversight and action. Whilst the impact of COVID-19 brought about new challenges it's recognised that as a partnership we have continued to improve and develop.

The Youth Justice Partnership continues to provide services that make a difference for children, their families and the community as a whole. There is a continued focus on prevention from offending through holistic family approaches, working with children and their families to help them address the issues that lead to children and young people becoming involved with criminal and anti-social behaviour. Our staff have a clear understanding of how partnership delivery translates into performance and how individual roles contribute towards it. There is regular consultation with staff at all levels to ensure their understanding and commitment towards this.

Our fundamental aim is to promote a childhood removed from the justice system, using prevention, diversion and minimal intervention. Our data evidences the impact our partnership approach to prevention and early help has had demonstrating an increase in out of court disposals/prevention programmes.

The % of programmes starting that are out of court disposals or prevention remains at a high level.

Overall, 232 programmes (statutory and out of court/prevention/diversion) started in 2021/22. The total for 2020/21 was 179 and 217 in 2019/20.

In 2019/20 there were 172 new out of court disposals/prevention programmes starting, 85% of all programmes starting. In 2020/21 this was 86%, based on 127 such programmes. **In 2021/22 this is 88%, based on 167 such programmes.**

Prevention

Over the last 12 months, North Lincolnshire have further developed the wider partnership ensuring that prevention and holistic working via the fewest best interventions continue to be embedded. In line with the YJB Strategic Plan 2021-24 and our One Family Approach, North Lincolnshire adopt the child first principle to promote a childhood removed from the justice system, using pre-emptive prevention, diversion and minimal intervention minimising criminogenic stigma from contact with the system.

In North Lincolnshire the number of Prevention programmes has increased from 29 (16%) in 2020/21 to 41 (18%) in 2021/22.

The Youth Justice Partnership have enhanced the prevention and diversion referral pathway, supported by Humberside Police's Early Intervention Strategy and have introduced a multi-agency allocation meeting that takes place weekly and ensures consultation occurs on all cases to promote assurance that children receive the right outcomes that promote impact at the right time (see priority section page 32).

Diversion

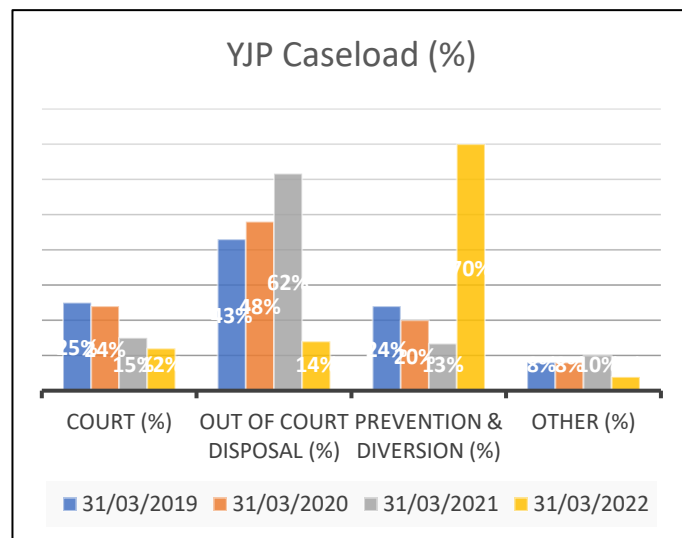
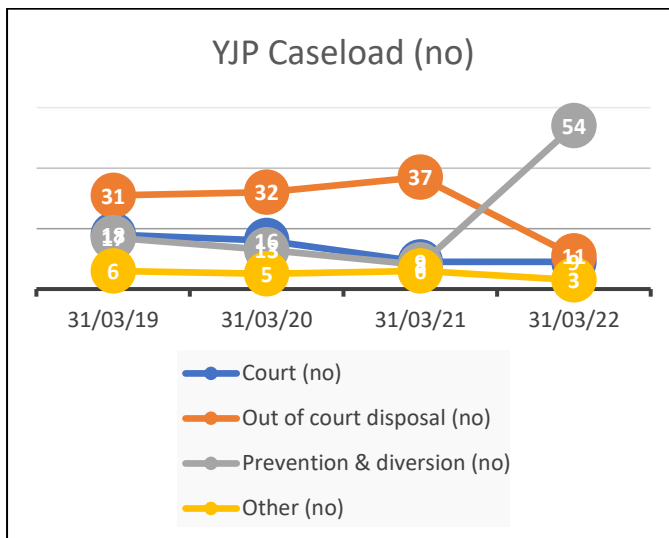
65 (36%) CR2s were started in 2020/21 but this reduced to 27 (12%) in 2021/22. At the same time the number of Diversion programmes has increased from none in 2020/21 to 64 (28%) in 2021/22. This is due to the change in the way we record CR2s following a change in language across the partnership moving away from Community Resolution to diversion and supports our local profile.

The development for tracking prevention and diversion outcomes has been progressed with the creation of further monitoring processes. This evidences our forward thinking, particularly when considering the proposed new KPI's likely to be introduced by the Ministry of Justice in coming months.

Current Impact:

- 104 young people had such a programme end in 2020/21
- 92% of programmes were successfully completed
- 64.3% (67 young people) had no further programmes start in the 12 months
- 28.8% (30 young people) had 1 programme start
- 6.7% (7 young people) had 2 programmes start
- Of these, 13.5% (14 young people) became FTEs within 12 months; 1 had their licence endorsed, 7 had a YCC and 6 had a Referral Order. 11 of the 14 had originally been subject to a CR2, 2 a Prevention Programme and 1 a Voluntary Support Programme
- Of the 14 FTEs, 7 had their most serious offence score at a 3 and were for Violence against the person
- Of the FTEs, 1 young person had 2 YCCs in the 12 months
- A further young person received a Referral Order but not as a FTE

YJP Caseload	31/03/19	31/03/20	31/03/21	31/03/2022
All programmes (no)	72	66	60	77
Court (no)	18	16	9	9
Out of court disposal (no)	31	32	37	11
Prevention & diversion (no)	17	13	8	54
Other (no)	6	5	6	3
Court (%)	25%	24%	15%	12%
Out of court disposal (%)	43%	48%	62%	14%
Prevention & diversion (%)	24%	20%	13%	70%
Other (%)	8%	8%	10%	4%



Reducing First Time Entrants

Reducing the number of first-time entrants into the Youth Justice System is a key priority in North Lincolnshire. The Youth Justice Board measures FTE's as a rate per 100,000 of 10-17 years olds in our area.

The rate for Jan-Dec 21 is the latest published figure. It is 185 per 100,000 population (based on 31 young people). The England average was 146 and Humberside average was 135. The Yorkshire average was 180.

The rate of 185 is an increase on Jan-Dec 20 when it was 146 (based on 24 young people). In 2019/20 our performance was better than the England rate of 207, Humberside rate of 180 and YOT family average of 170.

All of the FTEs were white and 3 of the 26 FTE's were female (the same as in the previous 12 months).

FTE performance is monitored locally and the increase was anticipated due to the robust oversight of the cohort and live tracking of those children bailed or released under investigation. The cohort was impacted by a spike in Q3 2021/22 and whilst the increase is an overall small number of children (7 during the year compared to the previous year), subsequently a management thematic review was undertaken into all FTE's.

Key actions following this review were overseen by the Youth Justice Strategic Partnership Board and have supported the assurance that the Youth Justice Plan priorities are the right ones to target.

Ongoing work undertaken to decrease FTE's includes:

- Ongoing oversight and tracking of children in Police custody – including those RUI or bailed with follow up actions based on individual need
- Utilisation of the YJB Live Tracking tool identifying FTE's at increased risk of re-offending and identify actions and support to reduce offending
- Utilisation of prevention offer to avoid delays in intervention where appropriate
- Reflective supervision on all FTE's to identify any themes, learning or areas of development and identify actions and further support
- Education, Training & Employment priority with actions and identified lead overseeing through Youth Justice Strategic Partnership Board
- Key themes taken to the board to identify partnership response
- Regular quality assurance and thematic reports undertaken on FTE's

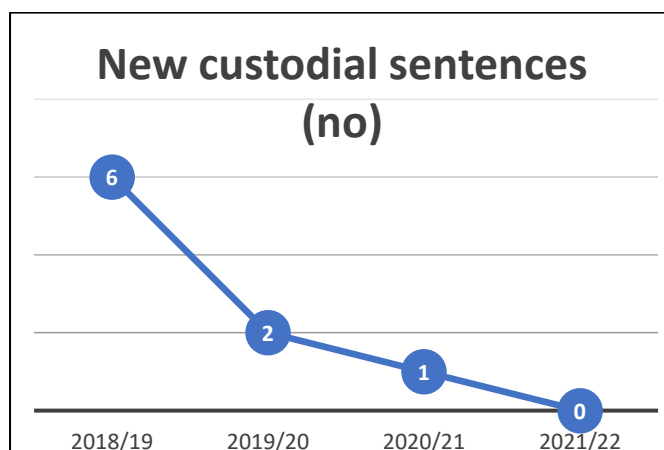
Custody and Remand

The number of custodial sentences in North Lincolnshire remains low with no children sentenced to custody during 2021/22. This has been achieved by:

- A focus on preventative work and the family as a whole.
- High quality pre-sentence reports.
- Use of robust bail support, including Bail Intensive Supervision and Surveillance where appropriate.
- Building resilience through supporting young people in their education, training and employment robust alternatives to remand to youth detention accommodation packages (including remand Foster Care and bail support).
- Use of the early guilty plea where appropriate.
- Appropriate resettlement support for those children released from custody.

In 2019/20 there were 2 custodial sentences, giving a rate of 0.13. In 2020/21 there was 1 custodial sentence, giving a rate of 0.06. The latest rate available is for 2021-22. We had no children in the period and we are lower than the Family average of 0.11, the England average of 0.12 and the Humberside average of 0.13.

No North Lincolnshire children were sentenced or remanded in custody throughout 2021/22.



Constructive resettlement and the use of custody (including remands)

North Lincolnshire Youth Justice Partnership adopt the 'child first' principle and work hard to divert children away from the criminal justice system and advocate strongly to ensure custody is only utilised as a last resort. This is evidenced through our performance with 0 children being sent to custody in 2021/22. Whilst this is positive, it's important professionals are still clear on their roles and responsibilities for supporting constructive resettlement should they become involved with a child in this situation.

The resettlement of children from custody is a statutory responsibility of local authorities, in partnership with other services. Whilst in practice, the planning and co-ordination of custodial sentences is led by youth justice partnerships, there is a clear role for other services such as children's social care.

Whilst no-one has been resettled from custody in the last year the North Lincolnshire partnership have developed and reviewed our resettlement policy which clearly outlines the procedures which need to be undertaken when a child is due to be released from custody.

The Youth Justice Partnership deliver quarterly workshops via our workforce development offer to staff across children and families to ensure all teams are aware of their role and responsibilities.

These workshops provide:

- An overview of North Lincolnshire's Constructive Resettlement Policy
- An overview of Youth Justice National Standards – applied to resettlement
- 5 principles of constructive resettlement
- 7 pathways to resettlement
- Partnership roles and responsibility for delivering statutory responsibilities in resettlement cases

Suitable Accommodation

With regards to suitability of accommodation at the end of a young person's programme, this was 85% for 2019/20 and 94% for 2020/21 and 95% for 2021/22, compared with 84% in England and 84% in Yorkshire.

Reducing Re-offending

Reoffending is measured by looking at a cohort of young people (aged 10-17) who received a caution or sentence or were released from custody during a 3-month or 12-month period. All the children and young people in the cohort are **tracked for 12 months** to see how many reoffended and how many further offences were committed. The cohort are **tracked for a further 6 months** to allow for offences that may have taken place but for which the **outcome** is not known at the end of the 12 months.

Current performance data indicates that re-offending in North Lincolnshire is reducing.

The latest published figures across 12 months are for Jul 19-Jun 20. The cohort from Jul 19-Jun 20 period was for 45 children, of which 13 children committed 45 re-offences. This gives a re-offending rate of 28.9% and 3.46 re-offences per re-offender. This is a 20% decrease from the rate in Jul 18-Jun 19 when it was 49% (25 out of 51) and a re-offences per re-offender of 3.52.

- England averages for this latest period are 33.3% and 3.61 re-offences.

- Family group rate was 35.6% and 4.05 re-offences.
- The Humberside rate was 40.5% and 4.51 re-offences.

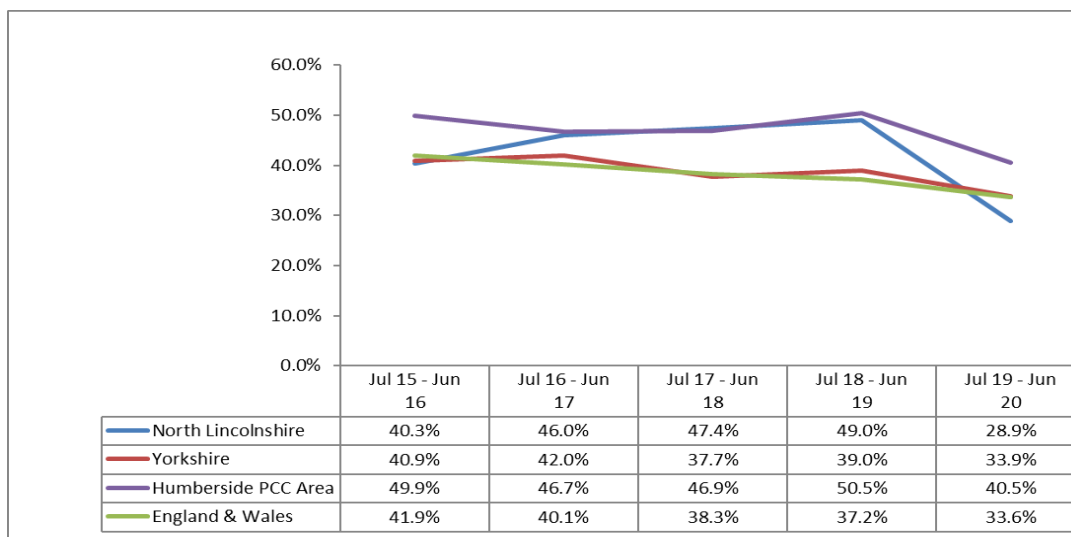
With the exception of the Family group, all comparator groups have reduced from the same period in the previous year, with ours reducing by 20.1 percentage points.

The latest quarterly reporting period reported is Apr-Jun 20. For this period 25% re-offended (2 out of 8), compared to 44.2% in Humberside, 35% in our Family group, and 32.3% in England. Our re-offences per re-offender rate remained low at 3.00.

North Lincolnshire have one of the lowest cohorts in our Family group which in turn makes our re-offending rate volatile.

The Youth Justice Partnership continues to prioritise reducing re-offending through:

- Adopting an effective method of 'live tracking' of children and young people currently being worked with and who are in the current reoffending cohort.
- Reviewing assessment practice to see where improvements can be made in accurately identifying the potentially prolific reoffenders at the earliest stage.
- Quality assurance that as soon as young people are identified as more likely to re-offend their intervention plans are amended accordingly to reduce that likelihood.
- Team Managers are utilising the YJB Re-offending Toolkit to keep well-informed of the make-up of the cohort and the characteristics of those who are re-offending in order to adjust services accordingly to improve our re-offending performance.



Education

SEND

777 children have an Education Health Care Plan (EHCP) in North Lincolnshire (based on children attending primary, secondary & special schools), 3.1%. At 31/03/22, 9 (out of 17) of cases open with an order had an EHCP and 13 (out of 60) prevention/diversion/other cases.

3240 children have SEN support in North Lincolnshire (based on children attending primary, secondary & special schools), 13.1%. At 31/03/22, 5 (out of 17) of cases open with an order had SEN support and 21 (out of 60) prevention/diversion/other cases.

Data for Education, Training or Employment for the YJB is for young people supervised due to a DTO/YRO/RO who were in ETE when their programme ended.

This was 62% in 2019/20, compared to 43% across England. This reduced to 29% in 2020/21 due to the impact of COVID-19, compared to 38% in England and 32% in Yorkshire.

The 2021/22 figure was 30% ending an order and in full-time ETE (6 out of 20), compared to 41% in England, 36% in Yorkshire and 31% in the Humberside PCC area. For below school age we compare favourably at 57% (4 out of 7), compared to 38% in England, 39% in Yorkshire and 47% in Humberside. But for those above school age, we were 15% (2 out of 13), compared to 36% in England, 35% in Yorkshire and 23% in Humberside. When including those in part-time ETE, overall 50% with orders ending were in ETE provision, compared to 45% in England, 47% in Yorkshire and 48% in Humberside.

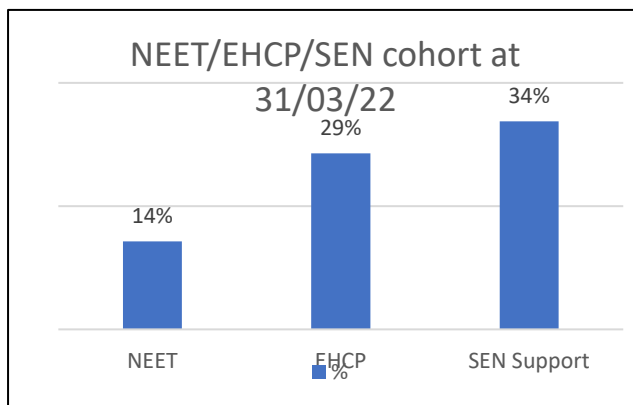
Whilst it's recognised that our ETE data has dipped, it reflects a significantly reduced cohort that includes children with increasingly complex needs whereby diversion from the criminal justice system entirely has not been achieved.

The Education Inclusion Officer seconded to the Youth Justice Partnership oversees those children not engaging in education and works in partnership with youth justice practitioners to support integration into education, training and/or employment. The YJP also chair partnership education prioritisation and action meetings weekly to ensure appropriate oversight and action on those young people who are not in ETE and whereby further challenge/support may be required.

A bespoke cohorts meeting for children with identified ETE needs has been developed and is attended fortnightly by the SEND Manager, Education Inclusion Officer and Team Managers from YJP and Education Inclusion. This provides further opportunity to review cases, identify individual actions and key themes.

As of 31/03/22 for cases open to the YJP:

- 66/77 (86%) of open cases were in EET.
- 22/77 (29%) of open cases were on an EHCP.
- 26/77 (34%) of open cases were receiving SEN support.



As of 31/03/2022, The Youth Justice Partnership had 77 open cases. The breakdown of education provisions in place included:

- 39 in mainstream
- 17 in independent/alternative provisions
- 3 in employment/apprenticeships
- 2 in a specialist provision
- 5 transitioning to Post 16 further education
- 11 NEET
- None were home educated

The use of suspensions for children supported by the Youth Justice Partnership is subject to continuous review and challenge where appropriate. The below outlines our current performance. As you can see below, there was a reduction in 2020/21 which coincided with school closures due to the pandemic. However, we are seeing an increase in the use of fixed term suspension in comparison to data prior to the pandemic. This further supports the priority of education, training and employment and the response being taken (as outlined under the education priority lead section).

Dates	Fixed Term exclusions	Number of days	Permanent exclusions
2018/19	126	237	2
2019/20	95	141.5	2
2020/21	30	50	3
2021/22	108	189	3

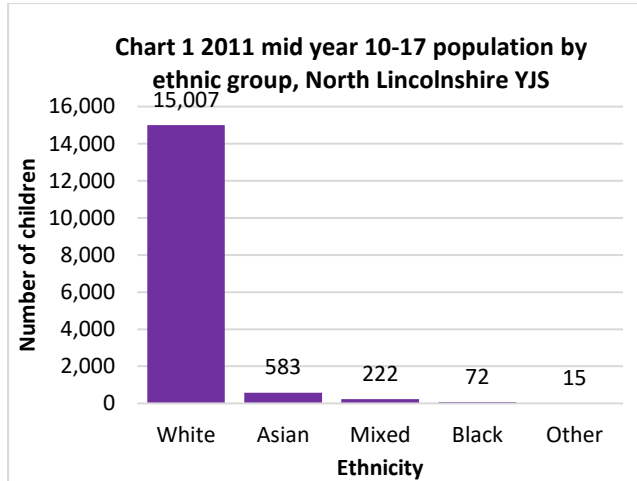
Attendance

6 of the Statutory cases open at 31/03/22 had overall attendance below 90% (2 of these children were also in care). Of these, 2 were in mainstream school, 2 in independent provision and 2 in other provision.

34 of the Prevention/Diversion/Other cases open at 31/03/22 had overall attendance below 90% (2 of these children were also in care). Of these, 29 were in mainstream school and 2 in independent provision.

Over-represented children

Addressing disproportionality is a priority for the Youth Justice Board in England and Wales and there has been a lot of recent research published in relation to the disproportionate representation of children from Black, Asian and Minority Ethnic (BAME) groups. Whilst North Lincolnshire have low numbers of BAME children it's identified that there has been an increase in the populations, particularly for those children identified at risk of Child Criminal Exploitation.

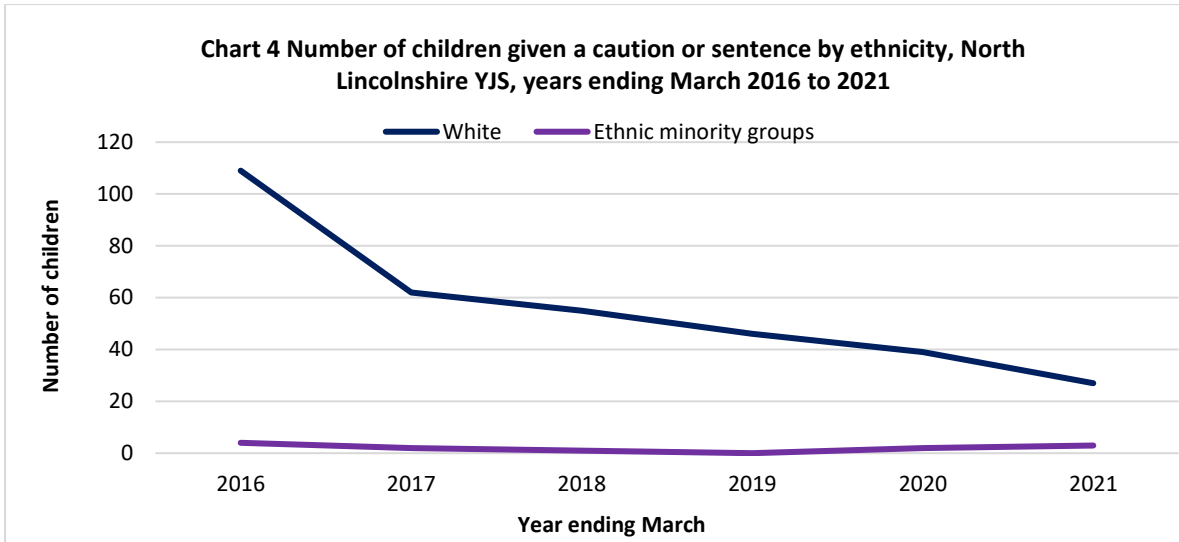


15,899
Number of children aged 10-17 (2011 Census)

BAME children, viewed as a single group, are nationally over-represented in the youth justice system: while 18% of the 10-17 population come from a minority ethnic background, 27% of children cautioned or convicted in 2019 were of BAME origin. Moreover, this latter figure represents almost twice the proportion of 14% in 2010.

Dr Tim Bateman (The State of Youth Justice, 2020) detailed that whilst there had been a recorded fall in youth custody that this has benefitted white children more than BAME children and young people where there is a clear imbalance within Young Offenders Institutes. He rightly pointed out that this is unacceptable and should not be allowed to continue and therefore disproportionality and the treatment of children in custody will be prioritised within this Youth Justice Plan.

Overall, the number of BME young people starting any type of programme has decreased from 12 (7%) in 2020/21 to 9 (4%) in 2021/22 despite the total programmes starting increasing by 30% between the 2 years. No BME young people started a Statutory programme in 2021/22.



Figures published by the Department for Education (2019a: national tables) indicate that children in care are between three and five times as likely as their peers in the general population to be made subject of a formal youth justice disposal.

North Lincolnshire have worked hard to ensure that children looked after by the local authority are not over-represented in the youth justice system and were awarded the runner up award in the Howard League Community Awards 2021 'Children in Care & Care Leavers' category.

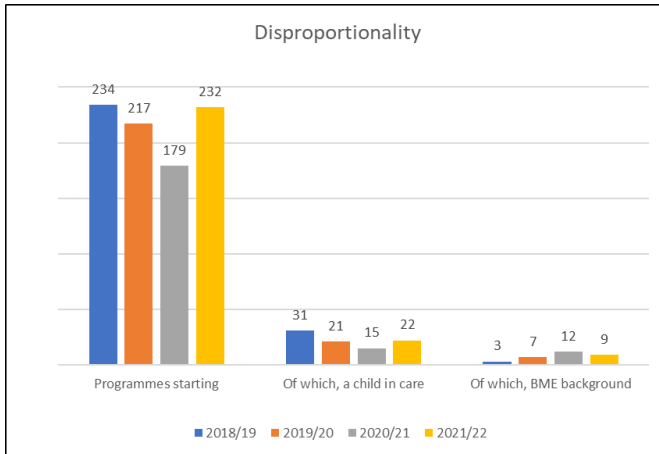
This award recognises the work being done across sectors to:

- understand and highlight the factors leading to this over-representation;
- prevent criminalisation of this group of children and young people;
- and/or provide support to children in care, and/or care-experienced young people aged 25 years or under, who have been involved with the criminal justice system with a view to preventing further criminalisation.

The % of children in care for a year or more and aged 10 or over who were convicted/youth cautioned for an offence was 4.2% (5 children) in 2018/19. In 2019/20 this was 2.3% (3 children). In 2020/21 this remained at 2.3% (3 children). In 2021/22 it is 2.8% (3 children).

The % of CIC aged 10 or over receiving a Community Resolution Order has reduced from 8% in 2018/19 (6 children) & 2019/20 (7 children), to 6% (4 children) in 2020/21. In 2021/22 it is 0%.

22 of the programmes starting in 2021/22 have been for children in care (16 of these were for prevention/diversion). This is in-line with the 15 programmes starting for children in care in 2020/21 and 21 such programmes in 2019/20.



Girls

Whilst girls tend to be under-represented in the youth justice system, they do have a specific set of needs, and support offers may need to be adapted to meet the needs of the girls supervised by the partnership. As at 31/03/22, the partnership had 4 girls on Statutory programmes and 11 on prevention/diversion/other programmes.

Overall, the number of girls starting any type of programme has increased from 27 (15%) in 2020/21 to 43 (19%) in 2021/22.

The Youth Justice Partnership Cohorts Meeting provides an analysis and overview of specific cohorts within the youth justice population. It focuses on children who are at risk of entering and within the youth justice arena with a view to reducing offending, reoffending, entrants to youth justice and custody. It identifies trends, issues and actions required in relation to the cohort as well as specific actions in individual cases.

The meeting reviews the following cohorts:

- The overall population
- Children subject to out of court disposals – including CR2's
- First Time Entrants
- Offences committed and type
- Reoffending – linked to the YJB reoffending toolkit
- Employment, Education and Training
- Types of crime and trends
- Age profiles
- Disproportionality
- Children in Care
- Transitions to probation

An annual thematic review will be undertaken on disproportionality to ensure ongoing oversight of this cohort and to ensure that any themes are picked up and challenged swiftly. Thematic audit reports are taken to the Children and Families Joint Managers Case Audit/Oversight Meeting and Youth Justice Strategic Partnership Board for further analysis and review.

The YJB disproportionality toolkit will be utilised to inform further analysis, including any themes linked to particular offences or types or sentences received.

All staff have attended disproportionality and unconscious bias training and YJB publications are routinely shared with front line staff to ensure they are kept up to date with local and national initiatives.

Restorative justice and victims

A new and revised Code of Practice for Victims of Crime was introduced in April 2021 which introduced 12 new rights for victims. The Victims' Code sets out the minimum level of services victims can expect from criminal justice agencies. It details what each criminal justice agency must do for victims and the timeframe in which they must do it. It applies to all criminal justice agencies including Youth Justice Partnerships.

The introduction of the Code of Practice and the new victim rights has been welcomed and is encompassed in every victim contact. In accordance with the Code of Practice every victim who has consented to share their details are contacted, their views and impact sought and a Restorative Justice intervention offered.

Between 01/04/21 and 31/02/22:

- 105 victims came to the attention of the YJP
- 18% declined to be contacted/their contact details shared.
- 48% were contacted by the Victim Liaison Officer (VLO) however declined to participate.
- 34% of victims participated in Restorative Justice (RJ) process.

Although it is consistently offered, there has been no response/uptake in terms of victims taking part in RJ Conferences. The general feedback from victims is that they are happy that contact has been made with them and they are being kept informed of the process.

Where requested by victims, victims are updated on progress of young people and completion of Diversional or Youth Conditional Caution Programmes. All victims are asked if they would like any questions putting to the young person and whether a letter of explanation would offer them further support and reassurance.

All victims are also offered the opportunity to explain the impact the crime has had on them, this information is relayed to the child's worker and with the victim's consent the young person. This, in turn with being kept informed of the young person's progress supports the victim come to terms with what has happened and move on with their lives.

The Victim Liaison Officer has a positive partnership with the seconded Police Officer. In cases where victim information is missing on referral forms/consent hasn't been gained, they will always endeavour to contact the Investigating Officer to revisit with the victim as to whether they are happy for their information to be shared and be contacted by VLO. This has assisted in increasing engagement between the VLO and the victim.

North Lincolnshire's Victim Liaison Officer has good relationships with other VLO's in the region and will regularly meet to offer support and guidance to each other in their roles.

Priorities 2022-24

The Youth Justice Strategic Partnership reviewed the 2021-2022 Youth Justice Plan to consider progress, gaps, priorities and learning. Based on this, reviewing the performance information and anticipating developments as a result of the recovery from COVID-19 the board has identified the continuing priorities for the Youth Justice Partnership to be:

Priority Area	Priority Lead
Prevention of Serious Youth Violence (including weapon related offending)	Paul French - Superintendent 5691 Humberside Police
Community Safety and reduction of exploitation	Stuart Minto – Principal Officer NL Safer Neighbourhoods
Transition to Adulthood process	Nick Hamilton-Rudd – Head of Probation – North & North East Lincolnshire
Engagement in Education, Employment and Training	Darren Chaplin – Assistant Director Education (Deputy Director Children & Families)
Improve the Emotional and Physical Health of children involved with youth justice	Helena Dent – Commissioning Manager – NHS Clinical Commissioning Group (CCG) (Integrated Care System from 1 st July 2022)

The Youth Justice Strategic Partnership board has agreed that board members will continue to take lead roles in reporting to the board on key areas identified in the Youth Justice Plan. This will enable the board to have an overview of key wider partnership information so resources within the scope of the board can be better aligned to identified need with a view to achieving the above key priorities.

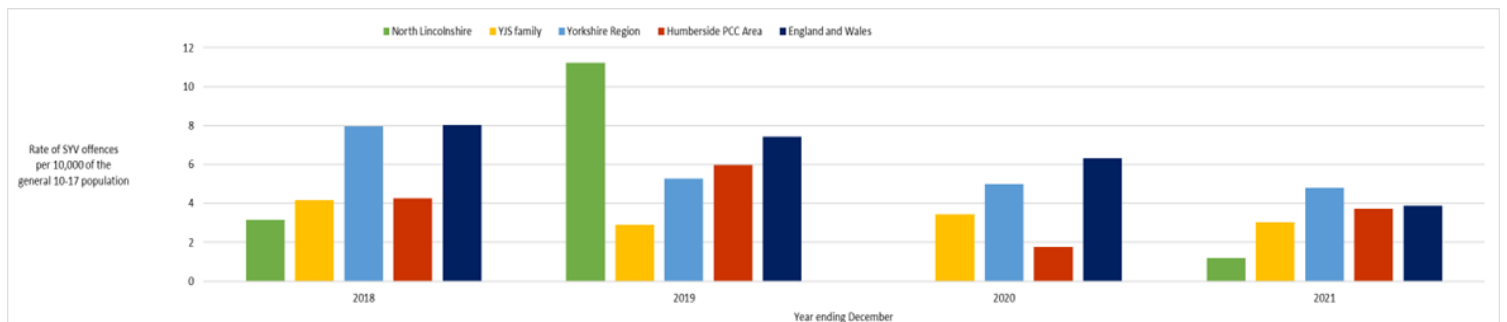
The expectation is that each board member with a key lead is responsible for:

- Identifying and leading key partners to together progress the priority,
- Agreeing the key issues, gaps, developments and actions needed.
- Overseeing the actions and progress.
- Reporting to the board

Prevention of Serious Youth Violence (by Superintendent Paul French – Humberside Police)

As part of National Home Office funding we have delivered a targeted and evidence based initiative targeting identified hot spot areas with dedicated and enhanced highly visible patrols, as part of a Humberside wide randomised control trial, and look forward to publishing the findings of this activity in the coming months.

The below chart shows the rate of serious youth violence offences per 10,000 children aged 10-17 by YJS, YJS family, YJS region, PCC area and national average. North Lincolnshire are green and counts children and young people who were proven of committing a serious violent offence and received an our of court or statutory disposal (Youth Conditional Caution and above). The chart demonstrates how North Lincolnshire were higher than local and national comparators in 2019 but outlines how this has reduced with North Lincolnshire now being below regional and national areas. However, this data does not include prevention and diversion and North Lincolnshire have seen a significant shift in the amount of statutory disposals used as we have enhanced our early help, prevention and diversion offer.



Humberside Police are committed to providing a child-centred approach to all children and young people to;

- Ensure the safeguarding of children & young people is at the heart of all we do;
- Provide dedicated and specialist offer to children and young people who are victims of crime
- Fully support the National Police Chief Council's Policing of Children and Young People strategy's identified priorities:
 - Police Custody
 - Prevention of harm
 - Youth Justice & Criminalisation
 - Engagement & Relationship
 - Children in Care and Care Leaver
- Develop the understanding and application of theory around Adverse Child Experiences so as to identify vulnerable children & young people and to develop early help / early intervention responses.

As a partnership we recognise the importance of ensuring that our people are able to respond effectively to risks posed to children. We prioritise new and emerging threats such as child exploitation, online grooming, violent extremism, knife and gang crime and county lines.

Voice of the Child:

It is vitally important that we build trust and confidence amongst children and young people within our local communities.

Young people want to be listened to and treated fairly. We must do what we can to be open, honest and transparent in our relationship with them.

Through our Neighbourhood Policing Teams, our Community Cohesion Officers, and through our Children and Young People's Independent Advisory Group – we will engage with Children and Young People to understand the impact of what we do and use their feedback to help inform how best we might improve our offer and delivery.

Every engagement with a young person will be treated as a positive opportunity to enhance our relationship with them, to understand their journey and to support them in accessing advice and support where appropriate.

Stop and Search:

Throughout the year 2021 / 22, 355 young people were subject of stop and search in North Lincolnshire, of which 72 occurrences resulted in positive action being taken (20.28%). This is the highest positive outcome rate across Humberside (North East Lincs 15.79%, Hull, 20.19%, East Riding 18.83%).

We will ensure that when it is necessary to conduct a Stop & Search on a young person, this is carried out in line with our child centred Stop & Search policy which identifies the child as vulnerable and places safeguarding at the heart of the process.

Children and young people will be given information on how to provide feedback on the process and we will ensure that they are an integral part of our Young Persons Independent Advisory Groups.

We have invested in the development of Power BI, digital dashboards which provide an overview of Stop and Search prevalence across young people, which can be filtered by Local Authority area, and further including sub filtering around ethnicity, findings and outcomes.

Prevention and Diversion Approach:

We recognise that most young people in Humberside never come to police notice for alleged criminal matters, and of those that do commit offences, the majority of these will be less serious in nature.

We are committed to a Child Centred Approach to policing, in line with the national Children and Young People's strategy all children and young people will be treated as 'children first' in every encounter we have with them.

Since the previous Youth Justice Plan, we have now formalised our commitment to deliver to all children and young people who have committed an offence, a youth justice outcome that is tailored to their needs and which has been determined in partnership between the Youth Justice Police Officer and wider Youth Justice partnership colleagues.

We are committed to working collaboratively with partner agency colleagues to identify the most appropriate outcomes both in terms of; crime disposal, sanctions and support, while developing diversionary strategies which are most effective to deal with the offending behaviour whilst also reduce any associated risks for future offending.

We will work proactively to deliver child centred outcomes, reducing the number of first time entrants into the Criminal Justice System with our Youth Justice Police Constables working in-line with national YJS PC profile, with enhanced awareness of Adverse Childhood Experience theory and Trauma awareness to help identify vulnerability and develop bespoke responses, supporting the use of the non statutory crime outcomes - Outcome 21 and 22 as necessary.

Outcome 8 community resolution will be used in exceptional circumstances only and when in full consultation between the Officer in the Case, their Supervisor and the Youth Justice Police Constable / Partnership.

Spring 2022 marked the launch of Humberside Police's new Early Intervention Strategy, enhancing the expectation and delivery of Early Intervention and Early Help approaches across all aspects of operational delivery. A key part of this strategy has seen the identification and embedding of a dedicated Early Intervention / Early Help PCSO into the Multiagency Vulnerability HUB, allowing for a Neighbourhood Policing connection to the daily Pit Stop triage arrangement, and to allow for swifter allocation and delivery of early help interventions across the Neighbourhood Policing function.

Humberside Police lead a range of dedicated and placed based tasking processes, at a range of levels, including; ward based beat planning, area placed tasking, and also the sub divisional Tactical Tasking and Coordination Group meeting. These mechanisms, include enhanced representation from colleagues from across the Community Safety Partnership, and seeks to deliver constant assurance of horizon scanning, the identification of emerging concerns and threats, in addition to supporting, tracking and holding to account the delivery of placed based interventions as necessary to solve problems, reduce threat and risk, and to safeguard vulnerable people.

In addition Humberside Police is committed to ensuring appropriate attendance by our Neighbourhood Policing Commanders (Inspectors) and our dedicated OCG / Child Exploitation meeting at key targeted meeting arrangements including MACE – of which Humberside Police are proud to co-chair in support of its' delivery and traction of action and activity.

This has allowed for the high intensity coordination of multiagency problem solving activities, aimed at reducing risks, reducing vulnerability and delivering intervention that achieve sustainable engagement and reduction in offending / exposure to criminal offending.

An example of this includes Operation Holistic, led by a dedicated Organised Crime / Child Exploitation Detective Inspector, and coordinating a multiagency problem solving framework delivering evidence based responses targeted to children and young people subject or at risk of exploitation, and also those on the periphery of criminal activity. Such approach was seen to result in a 35% reduction in relation to Missing Person occurrences, incident demand and CEVT risk scoring alongside a significant rise in reintegration into education for those young people as part of the cohort.

The Operation Holistic Approach also advocated Child First across the partnership, while also substantially reducing the Management of Risk in Law Enforcement Score (MORILE Score) for a mapped Organised Crime Group from 441 – the highest in the force at that time, to 78. Initial considerations of Gang Injunctions were reviewed and no longer deemed necessary or proportionate, with young people subject of the cohort increasing their engagement with Children's Social Care and YJP . Through the dedicated high intensity partnership focus under this approach, 50% of children considered under Op Holistic were referred to the NRM – 70% received a CG decision. The approach allowed for structured Exploitation Notices to be served, delivering a clear message to perpetrators that exploitation would not be tolerated.

Further good practice through this approach included seeing an increase in intelligence reports being submitted by colleagues from across the Youth Justice Board partner agencies and wider Community Safety Unit – through the Partnership Intelligence Form PIF in addition to increased knowledge and use of Section 45 questions to support and identify young being exploited while in custody.

Horizon Scanning

The continued use and occurrences of antisocial and criminal use of motorcycles by small numbers of young people across North Lincolnshire continues to be identified through our proactive partnership scanning and analysis work, with illegal motorcycle use being seen to enable wider offending activities including violence, the supply of controlled drugs, and theft offences.

The challenges associated with this emerging concern not only include the threat / risk and vulnerability around illegal motorcycle use or the wider offending, but also expand to significant challenges of community impact and public trust and confidence in Community Safety partners.

Operation Yellowfin continues to be Humberside Polices' response to this challenge, supported by a place based piece of high intensity problem solving through Operation Consequence including a reoccurring intelligence profile being developed and shared, in turn driving proactive activity.

Released Under Investigation

Throughout the last 12 months the total number of young people subject to Released Under Investigation status, for long periods (6 months or more) is significantly lower than during the 12 months prior. This reduction in delay has allowed the Youth Justice Partnership to work with children at an earlier opportunity, providing support and reducing the risk of re-offending.

Humberside Police are committed to supporting the Youth Justice Police Constable to provide daily updates which identify all children who have been detained at Birchyn Way custody facility, including the outcome for the child, and if they are not known to the partnership.

A graduated and escalated approach allows for appropriate Senior Management oversight in cases of specific need and concern, for example repeated arrest while subject of Released Under Investigation status.

The close collaborative working across Youth Justice partners, including Humberside Police Youth Justice Police Constable, supports The One Family Approach in North Lincolnshire, increasing the interventions offered to children who are RUI and not open to the Youth Justice Partnership.

There are ongoing areas of concern regarding children who are RUI for drug related offences, due to the time it takes for forensic investigations and mobile telephone analysis to be completed. There is ongoing work between the Youth Justice Partnership, Children and Family Services and the Police to speed up with process as much as possible, especially for those children who are discussed in the MACE arena.

There are ongoing developments regarding the transition process between the Youth Justice Partnership and the Probation Service. The number of transitions between the partnerships is extremely low due to low numbers of Court Orders, however there is scope to provide further information for the children who have transitioned to adulthood during the RUI period and receive an adult Court Order.

Youth Custody Protocol and Overnight Detention

April 2022 marked the sign off of an innovative pan South Bank Children in Custody Protocol between Humberside Police and the Local Authority.

As part of this protocol, where possible, Humberside Police will try and deal with children (10 – 17 years) outside of the main custody environment (including either at a Police Satellite Station if operationally viable or in the child's home). This will take into account officer safety and will be assessed on a case-by-case basis. The intention of this principle is to avoid arrest where possible.

As part of the Youth Custody protocol, signed up to by all key organisations, all alternatives to arrest will be explored before a child is arrested and taken into custody where a victim can be successfully safeguarded.

Children and young people should only be taken to a custody suite when they have been arrested for offences as outlined above, where the risk of threat and harm merit detention, or where the risk is lower, only to secure and preserve evidence. Where this is necessary, they should be adequately supported by their responsible local authority or care setting.

Furthermore, as part of the protocol, Humberside Police will also ensure overnight stays for children in custody will only occur when absolutely necessary. Local Authorities and Police will work together to ensure that legal duties are met and that we fulfil the roles we play to ensure that concordat responsibilities are achieved.

Through the development of the youth Custody Tracker, Humberside Police will account to the Youth Justice Strategic Partnership Board on youth custody rates, overnight detention and post charge custody on a routine basis. Next steps are to arrange routine attendance at the Youth Justice Strategic Partnership Board of Humberside Police Custody Inspector lead who can report on development and embedding of the protocol, performance, in addition to any support or challenge that is needed.

Learning and Development

There is a commitment ahead to partnership learning and development activity, including;

- One family approach
- Voice of a child
- Building the bridge – early help / early intervention
- Police – Youth Custody protocol
- Police – Youth Justice decision making protocol

In addition to development and upskill around;

- Team collaborative working
- Effective and functional team work

Safer Schools Partnerships

Humberside Police recognises that the school environment is an ideal setting for Police, partners and young people to interact, develop relationships and build trust.

We will continue to be proactive in seeking and exploring opportunities to work collaboratively with our schools, academies and colleges to enhance our engagement with young people and help signpost them into early intervention amenities when necessary, using standardised delivery material across the Humberside area including;

- Not in our Community (NIOC)
- No More Knives
- Fearless – Crime Stoppers
- Prison Me No Way (PMNW)

Further engagement and consultation with children and young people can be supported through the innovate Youth IAG where children and young people can bring their own voice / personal experiences and perspectives in order to help Humberside Police better understand their communities and to help inform and shape how we support those who live in the Humberside Area in addition to:

- Create and encourage an open discussion with our diverse communities
- Provide young adults with the opportunity to help shape how we support everyone in the Humberside Area
- Get young people involved in developing our policies and procedures and make them suitable for all
- Improve how we work with young adults across the force
- Give young people the skills to help them work with us to create resilient communities
- Provide young adults with the chance to speak freely and act as a “critical friend” and help us improve and grow alongside our communities

Op Sceptre

Supporting national Op Sceptre initiative Humberside Police will engage in a diverse range of activities to tackle knife and weapon related harm, including, school engagement, highly visible engaging patrols and knife sweeps, the use of proactive comms and engagement campaigns, in addition to a proactive knife amnesty.

In addition to key aspirations detailed above, we will seek to also:

- Reduce long term released under investigation status for young people.
- Reduce the number of young people entering the Police Custody environment.
- Reduce the number of young people being detained in the Police Custody environment, post charge, e.g. bail refused.
- To ensure 100% of cases where young people are detained in the Police Custody environment, post charge, e.g. bail refused, that rationale is robust and in line with local, and national protocol and legislation.
- Reduce the number of cases in which police alone Outcome 8 Community Resolution outcomes are administered.
- Increase the number of targeted and themed in school presentations as part of the Safer School Partnership.
- Enhance the skills and confidence of our people and our partners in identifying the need for and delivering bespoke Early Help interventions as necessary to divert young people away from crime and antisocial behaviour.



Further to the above, there is an aspiration of developing both a trauma informed and where necessary a public health / child centred approach to matters of offending by young people in addition to serious violence and weapon related violence.



Community Safety and reduction of exploitation (by Stuart Minto – Principal Officer NL Safer Neighbourhoods)

The Safer Neighbourhoods Crime Reduction Team and Community Safety Partners, continue to be extremely busy working in the community and with Partners focussing on Risk and Harm as opposed to the pure volume of crime in the area. A continued focus on protecting vulnerable people through the various initiatives is the key priority.

Over the last year there have been a significant number of arrests of high-profile individuals within Organised Crime Groups. There is ongoing work with partner agencies to engage with young people in specific geographic areas of North Lincolnshire. As a result of this targeted approach increased visibility and intelligence gathering, offences involving violence with weapons have decreased over the previous period.

The dismantling of Organised Crime groups and ensuring an early intervention process to deter young people away from crime has seen some success. The arrest and remand of some key persons has resulted in the risk associated with OCG's reducing. However, the impact of Organised Crime means it is an ongoing priority area.

The partnership working and information sharing in this area continues to flourish particular in respect of identifying young people associated with CCE as identified by MACE and through the OCG Response structure. Concerns regarding young people involved in violent incidents have reduced through an integrated and effective partnership approach.

Legislation, reporting guidance and tools related to Child Exploitation are shared on the MARS website, Workforce training has been rolled out to staff around Child exploitation, all safeguarding leads within schools have received training, this has included Risk Outside The Home (ROTH) elements. Neighbourhood watch groups have completed training and partnership operations have been undertaken to raise community awareness and guardianship. Targeted Operations are undertaken to engage with the public and encourage reporting.

Workforce training has been rolled out to staff and partners to equip them with the skills to identify risk outside the home and intervene to prevent escalation. This has included all Dedicated Safeguarding Leads and community groups including leisure centres and the night-time economy. The ROTH strategy and action plan has been developed and published. The PIT STOP considers police intelligence and maps risk outside the home to enable proactive targeting of intervention and resources. Partnership operations to raise awareness and build community guardianship have taken place. Awareness raising campaigns have been shared on social media platforms. Awareness raising campaign has been targeted on busses and taxis. "What do you see" campaign being developed to target in key hotspot locations with advice on what to look for and how to report.

Anti-Social Behaviour (ASB)

The ASB Panel is held, with good attendance and continued good outcomes, with excellent input from partners including Ongo and Children and Families partnerships clearly considering vulnerability as well as offending. Partnership visits arranged and are ongoing each month.

A new ASB Panel process was established in January 2019, looking at early intervention by making parents aware of behaviours through a staged approach of warning letter, visits, and referrals. This has been reviewed up to December 2021 (3-year evaluation).

- **ASB Offenders - 554 referrals into panel. These all received first stage letter and only 46 of these have then escalated to first visit, 7 to second visits and 1 ABC.**

Showing the success of the early prevention by making families and carers aware of behaviour at an early stage.

- ASB Repeat Victims - 521 Risk Assessments referred in, 103 came in as high score, 163 came in as medium Score, 256 came in as low score. These have all received the appropriate response for their score in line with the process. At this stage we were carrying 1 high scoring Risk Assessment.

New Evaluation 1st January 22 to 24th May 22

- ASB Offenders – 175 referrals into Panel. These all received first stage letter and only 29 of these have then escalated to first visit, 4 to second visits and 1 ABC.
- ASB Repeat Victims - 82 Risk Assessments referred in, 11 came in as high score, 25 came in as medium Score, 46 came in as low score. At this stage we were carrying 8 high scoring Risk Assessments

Priorities for 2022/24 Anti-Social Behaviour

The Community Safety Partnership works to enable communities to be safer, stronger, and resilient. We will contribute towards people being safe, well, prosperous and connected where North Lincolnshire has a reputation for being the best place to live, work, invest and visit.

Working together, we want to better understand local people, their diverse need and how we can enable them to feel safe. This is at the heart of all that we do. We work with the people and communities to base the partnership on what works, so that our collective activity makes a difference to the people we serve.

We know that Crime is dynamic and ever changing and we will ensure we are responsive to these changes, issues such as cyber bullying, harassment and offences linked to social media are now included in our intelligence and has resulted in reports of violent crime rising both locally and nationally. The partnership recognises that we must respond to new crime types and an increase in reported crime across the area (in line with national trends) to focus our collective efforts to combat this.

We will focus on our most vulnerable people and communities, on the things that matter the most to local people and on the crimes that cause the most threat, risk, and harm to the people in the area.

Public engagement and education are key to helping both the Partnership understand the priorities and concerns of the public and helping the public to understand the work of partners to tackle crime and community safety issues to improve safety and wellbeing across our area, we will ensure we fully incorporate feedback from young people and “user voice” in the development of plans and strategies.

Through consultation with the public, CSP partners and key stakeholders, we have identified clear overarching outcomes which the partnership will focus on over the next three years:

- People are Safe
- Vulnerable People are Protected and Supported
- Delivery of key national policy areas.

We will continue to focus on reducing harm and early intervention through a series of initiatives:

- Tackling Organised Crime
- Safety for Women and Girls in Public Spaces
- Domestic Abuse
- Reducing the risk in the Night Time Economy
- Reducing Violence Associated with Young People
- Reducing Risk Outside the Home
- Reducing the Risk associated with MDS and Radicalisation.

To ensure this process is robust and delivers on the agreed outcomes we will.

- Continue to streamline, use existing expertise, provide assurance and reassurance about service delivery.
- Maintain oversight of key areas of work whilst focussing on the added value working in partnership brings to communities in North Lincolnshire.
- Support young people and communities towards recovery and lasting resilience.

Transition to Adulthood process (by Nick Hamilton-Rudd – Head of Probation – North & North East Lincolnshire)

Between 2021-22 we have enabled a period of transition and the stabilisation of services. A key priority has focused attention on the implementation of Community Integration Teams (CIT). The Probation Service – Yorkshire and the Humber Region will implement a hybrid model of service delivery that combines reach into prisons from the community and reach out from prisons to community. Our intention is that we build this into a holistic service, to meet the multiple needs of short sentenced prisoners.

In North Lincolnshire this team is now responsible for the management of short sentenced prisoners (those whose total sentence is twenty months or less) and the IOM cohort.

Due to the integration of the IOM cohort into the above structure, the timing lends itself to enable a more consistent approach locally for both organising transition from a process perspective, but importantly from an informed, evidenced based baseline. An important element of this is transition as follows;

- Youth to Adult (Y2A) transition The HMPPS Youth to Adult transition process exists in both England and Wales, where cases supervised by the Youth Justice Partnership (YJP) are identified as potential transfers to adult Probation provision at 17years 6 months.
- The objective is to provide a smooth transfer from youth to adult services. In some areas, the Y2A Probation Officer is identified as managing these cases. Best practice with Y2A transitions has been identified in Wales where all transfers are transitioned via IOM provision.
- This ensures that the multi-agency wrap around support provided to the young person is continued. The Y2A case is identified for automatic selection onto IOM at a MACC/selection meeting before they turn 18; they are reviewed within three months. If there are no concerns or any new intelligence to suggest they are involved with criminality, the case can be deselected and transitioned to the generic team to complete their supervision.
- Working with Young Adults 18-25 Young adults are generally over-represented within the criminal justice system; this is more prevalent within the IOM cohort. Staff are required to review the maturity assessment toolkit below, discussing it with Police and Probation colleagues. This will encourage operational staff to consider a young person's developmental maturity, ensuring that interventions are tailored appropriately.
- Understanding the young adults' journey through the criminal justice system, especially if they have been in care is essential to building new skills to help reduce risks of reoffending and harm. Adopting a trauma informed approach allows you to understand the physical, social and emotional impact of trauma on an individual. It is then essential that those professionals working with the individual develop a safe environment built on transparency and trustworthiness, create pro social peer support, demonstrate collaborative approaches to bring about change and empower the individual to change. In addition to this, adopting a strengths based approach will also help individuals build on their strengths and reduce their risks of reoffending.

In order to further strengthen the interface between the Probation Service in North Lincolnshire and the Youth Justice Partnership, we have sought to enhance our strategic and operational relationship between our lead Senior Probation Officer and the YJP management team to develop the transfer process to ensure that the language used was appropriate to both organisations.

This has resulted in an agreed process inclusive of;

- When a young person is identified at 17 years and 6 months YJP staff to link in with the designated Probation Service Senior Probation Officer
- Transfer form to be completed and SPO to provide date of next Multi-Agency Case Conference (MACC) meeting
- Young person to be discussed at MACC meeting and the outcome shared with YJP manager
- If the young person meets the Community Integration Team (CIT) criteria the IOM transfer process will be followed
- If the young person does not meet the CIT criteria, then they will be allocated to a probation practitioner in our sentence management function to enable transition.
- This is inclusive of initial discussion arrangements for a professionals meeting where all relevant professionals/agencies working with the young person should attend and provide a comprehensive overview the case, including risk, personal circumstances and identified support/interventions moving forward.
- Following this the arrangement of a 3-way with the young person to discuss the transfer process and begin to build those relationships.
- There should be clear and regular communication working towards an agreed handover date and reviewed Asset.
- For MAPPA cases the relevant notification/referrals should be made and if Level 2 then the case should be discussed prior to transfer.

Resettlement

A key priority going forward is to ensure the Youth Justice Partnership ensures that a child's resettlement is effective both in terms of release from secure settings and in the community. It is also critical that the partnership is clear on how the needs of young children are prioritised and that accommodation pathways are understood. The Youth Justice Partnership will need to ensure that;

- Accommodation is sustainable
- The totality of the child's needs are recognised and considered
- The child's voice is central to preference balance with risk in respect of resettling to the home area or an alternative location
- The child's desistance is supported by emotionally informed and supported environments
- Safeguarding procedures are applied to providers and landlords
- That the arrangements for custodial releases are planned and communicated in advance of the release date.

Transition

In order to enhance our approach to transition, we need to ensure that;

- YJP practitioners have a strong understanding of how adult supervision is configured in terms of transition to sentence management teams of the Community Integration Team
- In relevant cases, there continues to be an early referral to MAPPA to enable a strong multi-agency response where required.

Engagement in Education, Employment and Training (by Darren Chaplin - Assistant Director Education (Deputy Director Children & Families))

There has been a significant amount of work undertaken in the last year to reduce those young people entering and within the Youth Justice Partnership who have received fixed term suspensions or a permanent exclusion. Schools are continually challenged and supported to ensure their most vulnerable young people have the appropriate support in place and that they remain in mainstream education wherever possible.

Support has included additional Teaching Assistant support via the Local Authority, a trial project in key schools on speech, language and communication needs of this cohort. An expected outcome of this is likely to be further development and rollout for this project. A joint bid to access funding to support further roll out has been submitted to the Youth Endowment Fund alongside the Youth Justice Partnership.

The LA has supported schools with access to motivational speakers for our young people, Human Utopia presentations, and secondary schools have all been provided with funding to access the Prison Me No Way project with delivery expected in the Autumn Term 2022. A parent support day is planned within one of our secondary schools for July 2022 in which partnerships come together to bring the support directly to the parents and families.

Despite limited take up of the National Citizenship Programme for this cohort, further work will be undertaken to encourage and support this cohort to take part in the programme for the next year.

Children involved in youth justice have been invited to take part in robotics sessions during the summer. They will learn and build their own buggies, robotics and hydrogen powered cars together with building aspirations and learning about high tech companies in the area that can support them to progress.

Our Daily Tasking multi agency meeting has been a key component in providing additional support and challenge to ensure aspirations are high for our young people, that access to education, employment and training is on everyone's agenda and to ensure any unmet need is identified and addressed to ensure best outcomes for each individual young person.

Our priorities for the next 12 months are:

- Support the reduction in first time entrants to the Youth Justice system
- Support schools to identify children and young people at the earliest opportunity who would benefit from the Youth Justice preventative and diversionary programmes
- Challenge to reduce part time timetables for young people within the Youth Justice Cohort and challenge and support to see a significant reduction in the use of suspensions and permanent exclusions within schools
- Ensure each young person within the Youth Justice system has the appropriate support to access GCSE qualifications
- In line with our council values, ensure that our young people are supported to achieve their aspirations and become an asset to our community and have the best opportunities in life
- Identify sympathetic employers who will mentor and provide appropriate support within work placements with a view to long term employment opportunities

- Continue to develop inclusion opportunities with mainstream pre-16 school settings for vulnerable young people including more bespoke curriculum and vocational offer (through SEND Capital Projects)
- Roll out the successful Speech, Language and Communication Project to more young people within schools with a priority for those who are at risk of or within the Youth Justice Cohort and ensure appropriate assessment is undertaken to identify unmet need within this cohort
- Support schools to work within an ethos of whole school trauma informed practice and an act as champion to the social, emotional and mental health needs of these young people
- Provide further opportunities to access aspirational activities to support EET, build confidence and positive outcomes

Improve the Emotional and Physical Health of children involved with youth justice (by Helena Dent - Commissioning Manager – NHS Clinical Commissioning Group (CCG) (Integrated Care System from 1st July 2022))

Over the last 12 months the revised model of CAMHS support into the Youth Justice Partnership has been embedded and the model has evolved with both the youth justice team, and the joint working with the generic CAMHS offer. The CAMHS provision continues to offer 0.5 wte per week, which is being delivered. The activity currently mainly focused on providing clinical expertise in supporting workers and other relevant clinical meetings including allocation meetings, Joint Decision-Making, and Substance Misuse Panel.

Clinical consultations are also embedded with the Youth Justice staff to discuss cases/referrals and, when required, direct face to face assessments and interventions have been offered. In addition, the provision has also been able to offer urgent mental health assessments to some of the young people – this has ensured the young person was seen in an efficient timescale usually in 24 hours of the request being made. The governance and oversight of the model and input has also improved, with quarterly routine partnership meetings to continue to plan and develop the integrate the new model. In addition, the CAMHS worker has been integrated into much of the wider youth justice training including language support and trauma informed training (the later provided by HCV).

Humber Coast and Vale ICS have been successful in securing a national youth justice bid, to which 3 test and learn sites have been supported in a project focusing on implementing Trauma Informed Care across Humber Coast and Vale. An opportunity is imminent for North Lincolnshire Youth Justice Partnership to also submit a bid to become a test and learn site, with a focus on prevention and trauma informed care.

The Humber Coast and Vale Framework for Integrated Care is a collaboration of partners from across our six places within the ICS. The model for the 10 year programme aims to build on existing infrastructure to strengthen pathways and collaborative working while testing new models of delivery to improve outcomes.

The vision is:

- To facilitate integrated trauma-informed systems that enable children and young people with complex needs to thrive.

The mission 2030 is:

- To effect cultural change through developing local, sustainable and trauma-informed children's emotional wellbeing offers by:
 - working collaboratively across services to co-ordinate, integrate and deliver trauma-informed care
 - genuine co-production with children and young people with complex needs, and their families, to develop services and systems that are accessible and acceptable to them
 - working with the child directly, through relationships with staff in the role of 'young people's champions' who are psychologically informed and well supported, have a positive view of young people and are able to understand them and who advocate for and support them effectively along their journeys.

Key Performance Indicators:

- Improved wellbeing
- Reduction in high risk behaviour (reduced FTEs and re-offenders)

- Reduced mental health concern
- Organisations are more trauma informed
- Improved purpose occupation (school attendance and exclusion)
- Improved stability at home

Update on previous plan

For the past 12 months, the revised CAMHS model has been embedded. Over the next year, it is important that strategic planning in relation to emotional health and mental health is not done in isolation and greater links are established between education, the language offer, and strategic approaches to trauma-informed care. It is the vision that in the next financial year, North Lincolnshire will have developed a 'test and learn' site and will have begun implementation.

National standards

Self Assessment

Standards for children in the youth justice system define the minimum expectation for all agencies that provide statutory services to ensure good outcomes for children in the youth justice system. Revised Standards for children in the youth justice system were implemented in 2019, and self-assessments against these standards were carried out by all local partnerships and submitted to the Youth Justice Board in 2020. Whilst it was not a formal requirement, North Lincolnshire revisited this exercise in 2022 and reviewed the self-assessment against the standards to evaluate the progress made by the partnership and identify key areas that required further development.

Feedback from children and families, alongside direct consultation with the workforce and partners were utilised to inform the updated self-assessment. Anonymised surveys were utilised to support a true reflection from staff and partners on where they rated North Lincolnshire against the standards.

A strategic and operational self assessment has been undertaken utilising the YJB Leadership & Governance Guidance and dip sampling a proportion of open cases during the period. Cases selected were a combination of prevention, diversion, out of court disposals and statutory cases. There have been no children sentenced to custody but a review of policies and procedures for custody, remand and resettlement was undertaken.

When the original self assessment was undertaken in 2020, North Lincolnshire rated themselves as 'good' across the majority of the domains. However, the recent review has demonstrated improvements in practice with some areas being assessed as 'outstanding' now. Areas for development have been identified and subsequently tracked and included in the service improvement and business plan (appendix 6).

North Lincolnshire have developed a robust document bank which was utilised to support the evidence within the self assessment.

Internal audit

The YJP had an internal audit carried out as part of the 2021/2022 Audit Plan. The overall objective of this audit was to provide assurance that an effective control environment is in

place. In particular, it was designed to provide assurance on the effectiveness and compliance to legislation following a change in management and process.

The audit provided assurance on the controls in place to meet key objectives and mitigate risks including:

- there is a partnership in place with the appropriate governance as set out in the MOJ guidance.
- there is a management board with the relevant terms of reference to hold the partnership to account.
- there is a local plan for service delivery that has been agreed, performance in relation to it is reported to the board.
- there is an inspection regime in place that reflects guidance for Youth Justice Boards setting out performance to be measured.
- data is securely held and handled.
- there is a comprehensive process for capturing all required data and ensuring that it is accurate and timely for submission nationally and locally.
- performance is reported and action plans in place where performance is less than target measures and to drive improvements across national, regional, and local themes; and
- grant spend is in accordance with the conditions set.

The audit concluded:

- **There were no identified areas for improvement**
- **Substantial assurance on the effectiveness of the service**
- **Residual risk as low**

Challenges, risks and issues

[Appendix 4 - Risk Log](#) outlines the current challenges, risks and issues recognised by the Youth Justice Partnership. The risk log summarises what actions are being taken to address existing issues and challenges and what proposed action may be needed to address potential risks should they emerge.

Partnership Improvement

North Lincolnshire Youth Justice Partnership are never complacent and are always looking at ways to promote ongoing development. **Appendix 6 (Business & Improvement Plan)** outlines the areas of focus for the next 12 months, summarising any key progress that has taken place to date.

Peer Review

As part of our desire to continuously improve, North Lincolnshire have applied to the Youth Justice Sector Improvement Partnership (YJSIP) to have a peer review undertaken. The primary purpose of a Youth Justice Peer Review is to help the partnership identify their strengths and to highlight areas for potential improvement. The Peer Review Team is made up of trained Peer Reviewers who are all Youth Justice Managers / Heads of Service. They know about youth justice and act as critical friends. YJPRs are a unique opportunity for YJPs and local authorities to gain a fresh perspective from peers alongside collaborative support in

improving local youth justice. YJPR is a supportive yet challenging process. It is not an inspection and the Peer Review Team has been invited in, it has not been imposed.

Independent Review of Children's Social Care

North Lincolnshire were one of the local authorities that contributed towards the research to inform the independent review of children's social care report published by Josh MacAlister in May 2022. Whilst the report provides some significant recommendations to consider it also creates some great opportunities to continue to review, develop and strengthen our offer to children, young people and their families. North Lincolnshire's Director of Children and Families has responded promptly to the report and the establishment of a delivery transformation board for Children's Social Care is currently being set up to consider our response to the proposed developments that seek to strengthen outcomes for children and families.

Thematic Inspections

The findings and recommendations of thematic inspections are regularly reviewed within the Youth Justice Partnership and updates are provided to the Youth Justice Strategic Partnership Board. Learning is utilised to inform practice and development.

Thematic reports have included:

- HMIP Thematic Review of the work of youth offending services during COVID-19.
- Protecting children from criminal exploitation, human trafficking and modern slavery.
- Reducing the number of BAME young people in the Criminal Justice System.
- 'Ethnic disproportionality in remand and sentencing in the youth justice system.
- Contextual Safeguarding in a youth justice setting.
- Information obtained from attendance at the Youth Justice Board Bitesize sessions facilitated throughout the pandemic.
- Proposed changes to HMIP Inspection Framework.
- Child First Justice: the research evidence-base report.
- HMIP Annual Report.
- A joint inspection of education, training and employment services in youth offending teams in England and Wales

Examples of actions taken as a result has included:

- The Youth Justice Partnership (YJP) utilised the thematic review during COVID-19 to measure against our own practice. This enabled us to identify our own areas of strength and learn from others to aid our development.
- The YJP continue to take an active role in the North Lincolnshire Multi Agency Child Exploitation Board (MACE), considering CCE in all cases and are proactive in ensuring referrals to the National Referral Mechanism are made where appropriate.
- North Lincolnshire made a successful bid application to participate in the 'Devolved Decision Making for Child Victims of Modern Day Slavery'.
- Improvement actions have been developed from HMIP inspections.
- Disproportionality and unconscious bias training was delivered to the partnership.
- Development of strategy for North Lincolnshire's approach towards 'Risk Outside the Home' (ROTH).
- A decision to incorporate exploitation in its widest sense within the ROTH Strategy encompassing Serious Youth Violence & Knife Crime.
- Enhanced use of the YJB Disproportionality toolkit and Serious Youth Violence Toolkit.

- Resettlement workshops were delivered to the team to improve confidence in their assessment and planning to ensure appropriate attention is being given to support children returning to the community.
- Development of a Speech & Language Pilot jointly between YJP and Education

Youth Justice Board Strategic Plan 2022-24

As alluded to, North Lincolnshire has adopted and embedded the 'Child First Principle' as endorsed by the YJB Strategic Plan. This plan has been utilised to inform North Lincolnshire's annual youth justice plan acknowledging the need to work collaboratively to improve opportunities for children.

The YJB have committed to increasing leadership and guidance to drive system improvement. Already, North Lincolnshire have noted increase oversight from the YJB which was welcomed in the form of having the Head of Innovation and Engagement for Yorkshire and Humberside attend and represent at a recent Youth Justice Strategic Partnership Board and YJB representatives attending and contributing to a regional head of service meeting we have implemented in the Humber region.

There have been a number of consultations received by the Youth Justice Board in recent months, including the proposed changes to Key Performance Indicators (KPI's). North Lincolnshire Youth Justice Strategic Partnership Board member utilised a recent development session to review the proposals and compile a partnership response.

Learning from serious incidents

North Lincolnshire adopted the YJB standard operating procedure for reporting serious incidents to the YJB. We recognise that intelligence related to serious incidents in the community supports the YJB's oversight of the whole system and have ensured that any incidents that meet the criteria have been referred through accordingly during the voluntary period in 2021/22 and this has continued into the formalised process reinstated for 2022/23.

The Youth Justice Strategic Partnership Board ensures robust oversight over any reportable incidents with a recurring agenda item at each meeting. The Youth Justice Partnership Manager will provide anonymised reports for the board where appropriate and appropriate reflection and learning is considered for any cases.

Youth Justice Partnerships should notify the YJB of a serious incident if a child:

- Is charged with committing one of the following notifiable incidents outlined below, (a full list of reportable incidents is included at Annex A)
- Attempted Murder/Murder/Manslaughter
- Rape
- Grievous Bodily Harm or Wounding with or without intent – section 18/20
- A Terrorism related offence

Or

- Dies while on the YOT caseload or up to 20 calendar days following the end of YOT supervision

Workforce Development

The golden thread is that staff have the knowledge and skillset required for their role. In North Lincolnshire we are committed to having a highly skilled workforce that are able to meet the needs of our children and families. Our workforce consists of qualified social workers, nurses,

police officers, and practitioners who are educated to degree level in relevant subjects e.g. criminology, youth justice, social care. We have an emphasis on a learning culture in North Lincolnshire and ensure staff feel valued, listened to and supported.

The 'One Family Approach' reinforces our approach to integration and our staff are afforded the opportunity to work across the different offers available. Whilst this enables us to demonstrate our commitment to partnership working, this equally upskills the workforce and supports better understanding of key roles and responsibilities across the children's and families offer.

All staff and volunteers have regular access to training. The majority of staff have completed the Youth Justice Effective Practice Certificate qualification and new staff are encouraged and motivated to do so. This is role specific and reflects the risk and complexity of working in youth justice.

Staff are trained in other key areas such as:

- Harmful sexualised Behaviour (AIM2/3 and Good Lives)
- Restorative Justice
- Safeguarding Children
- County Lines
- Risk outside the home
- Transitional Safeguarding
- Child Exploitation
- Domestic Abuse
- Child Development
- Diversity

All staff receive regular supervision and appraisals, and ongoing career development is encouraged through this process. All new starters also receive a robust induction package.

More recently, staff have been encouraged to utilise the YJB skills audit tool which was designed to help youth justice practitioners to reflect on their practice, in particular to identify potential gaps in their knowledge, behaviours and skills and thereby to gain access to more targeted training. The Youth Justice Board's Resource Hub provides a platform for practitioners to access a range of tools and resources that support ongoing knowledge and development.

Training needs are regularly reviewed and most often linked to the Youth Justice Partnership's key priorities. This has included practitioners attending training on:

- Modern Day Slavery – including Section 45 Defence and the National Referral Mechanism.
- Adverse Childhood Experiences (ACE's).
- Deprivation of Liberty and The Mental Capacity Act.
- Disproportionality and Unconscious Bias.
- Resettlement.
- Trauma Informed Practice
- Speech, Language and Communication Needs
- Child First Effective Practice

Regular workshops are often also facilitated to provide staff with the opportunity to refresh their skills and knowledge, for example Asset Plus workshops and report writing workshops.

Board Development

The YJB expects local management boards to take responsibility for all aspects of youth justice service governance; to lead strategically across relevant partners and to ensure a high-quality service is provided to all children. In 2021 the YJB provided updated guidance on youth justice service governance and leadership to support this. A self assessment survey, alongside the updated guidance was circulated with all board members to review their role and contribution against the guidance. There are plans in place to utilise the findings from this process to inform a future board development session.

Management board members are provided with information and training when important changes take place within youth justice or their locality which will impact on how the partnership operates and delivers its services. There is a robust induction in place for new board members which outlines the requirements of attendance at the board ensuring there is a commitment to regularly attend, to scrutinise, check and challenge information which is presented and contribute to oversight of the Youth Justice Partnership and its functions.

Annual board development/training sessions take place and there are plans for board members to attend a joint training session on trauma informed practice in the next 12 months.

Evidence-based practice and innovation

For the purpose of this plan the definition of evidence-based practice is 'integration of the best available and accessible evidence with professional expertise, in the context of working with children in contact with the youth justice system'. Its purpose is to promote effective practices and achieve positive outcomes for children. This includes systems, ways of working or specific interventions which are based on the best available research, are child focused and developmentally informed.

Risk Outside the Home

North Lincolnshire Youth Justice Partnership seek to deliver best practice across services and will regularly adopt innovative and creative approaches to support best outcomes for children and families. For example, North Lincolnshire were recognised by the County Lines Co-ordination Centre for our forward thinking and approach being taken to risk outside the home. This recognition at a national level saw The Children's Society and British Transport Police share the approach.

Operation Holistic is another good practice example of how partners have worked collectively to respond to threat and risk in relation to child criminal exploitation in North Lincolnshire. The partnership sought advice and guidance from national colleagues from The Children's Society, National Working Group and Metropolitan Police to utilise innovative disruption tactics to aid safeguarding of vulnerable children known to be being exploited by an Organised Crime Group. An internal evaluation of this operation was completed and key themes, outcomes and impact was presented at the Youth Justice Strategic Partnership Board and MACE. This was recognised as best practice due to the reduction in risk and positive impact and was endorsed as an approach that could be replicated in the future.

Child First

Professor Stephen Case, an expert in criminology at Loughborough University, published a summary report in March 2021 setting out the evidence-base for the 'Child First' principle –

the foundation of a progressive approach to how children should be understood, treated and supported after experiencing problems that have led them to commit a crime. Officially encompassed in new standards set out by the Youth Justice Board (YJB) for England and Wales (YJB) in 2019, the Child First principle has been guided by a longstanding body of research and scholarship by Professor Case and key colleagues nationally (notably Professor Kevin Haines, University of South Wales, and Professor Neal Hazel, University of Salford) and a close working relationship with the YJB, Youth Justice Partnerships and children in the Youth Justice System. As outlined throughout this plan the child first principle is fully embedded across the North Lincolnshire Youth Justice Partnership.

Other examples of innovation include:

- Commissioning of local speech, language and communication pilot linked to ETE priority and reduction of suspension.
- Development of the Summer Arts College targeting high risk children and young people to engage in positive activities to divert children away from criminal behaviour and reduce likelihood of them becoming first time entrant or re-offenders.
- North Lincolnshire recognised by the Howard League for the Children in Care and Care Leavers Joint Protocol and partnership approach taken to divert this cohort away from the criminal justice system.
- YJB recognition for Humberside Children in Custody Protocol – shared on YJB knowledge hub to support best practice locally, regionally and nationally.

Looking forward

Horizon Scanning

Horizon scanning is used in North Lincolnshire to consider emerging trends and developments and identify potential threats and risks so we can respond proactively opposed to reactivity wherever possible. For example, whilst we recognise that serious youth violence in North Lincolnshire is lower than other local authority areas, we recognise that there are current risk indicators that could impact adversely in the future e.g. risk of children identified at risk of child exploitation and drug related and weapon related offending.

Over the next 12 months, North Lincolnshire Youth Justice Partnership will remain up to date from a range of sources, including emerging legislation, government publications, audits, inspections and research findings in order to inform strategic planning and decision making locally. A further example of this includes North Lincolnshire's response to children over represented in the criminal justice system. Whilst North Lincolnshire have low numbers of children from a BAME background currently involved in the system, it's noted that this has increased slightly and due to our low cohort numbers our performance is volatile. Therefore, over representation and disproportionality will continue to be a key priority as a partnership and something that will continue to be reviewed and considered holistically through the Youth Justice Strategic Partnership Board.


ROTH Approach

HMI Probation plan to undertake an exploratory study into the use of Contextual Safeguarding in Youth Justice. They are keen to understand how Youth Justice partnerships are using, or would like to use, Contextual Safeguarding approaches – and what this might mean for their approach to inspection.

North Lincolnshire have approached Professor Carlene Firmin to express an interest in being part of this study to seek assurance on our ROTH approach and support ongoing learning and development. It's proposed that the fieldwork, including interviews and focus groups from across the partnership will commence in July.

[Appendix 6 \(Business & Improvement Plan\)](#) sets out the current priorities for the next 12 months, defining clear actions, specifying leads and setting clear timescales.

Sign off, submission and approval

Chair of YJS Board - name	Edwina Harrison
Signature	
Date	30/06/2022

1. Appendix 1 – Board Membership



Composition and attendance of YJSPB

2. Appendix 2 – Partnership Structure Chart



Staffing structure

3. Appendix 3 – Budget



Budget

4. Appendix 4 – Risk Log



Risk Log

5. Appendix 5 – Child & Young Person Friendly Plan



Child & Young
Person Friendly Plan

6. Appendix 6 – Business and Improvement Plan



Business &
Improvement Plan



Common youth justice terms

ACE	Adverse childhood experience. Events in the child's life that can have negative, long lasting impact on the child's health, and life choices
AIM 2 and 3	Assessment, intervention and moving on, an assessment tool and framework for children who have instigated harmful sexual behaviour
ASB	Anti social behaviour
AssetPlus	Assessment tool to be used for children who have been involved in offending behaviour
CAMHS	Child and adolescent mental health services
CCE	Child Criminal exploitation, where a child is forced, through threats of violence, or manipulated to take part in criminal activity
CSE	Child Sexual Exploitation
Children	We define a child as anyone who has not yet reached their 18th birthday. This is in line with the United Nations Convention on the Rights of the Child and civil legislation in England and Wales. The fact that a child has reached 16 years of age, is living independently or is in further education, is a member of the armed forces, is in hospital or in custody in the secure estate, does not change their status or entitlements to services or protection.
Child First	A system wide approach to working with children in the youth justice system. There are four tenants to this approach, it should be: developmentally informed, strength based, promote participation, and encourage diversion
Child in Care	Child in Care, where a child is in the care of the local authority
CME	Child Missing Education
Constructive resettlement	The principle of encouraging and supporting a child's positive identity development from pro-offending to pro-social
Risk outside the home	An approach to safeguarding children which considers the wider community and peer influences on a child's safety
Community resolution	Community resolution, an informal disposal, administered by the police, for low level offending where there has been an admission of guilt

EHCP	Education and health care plan, a plan outlining the education, health and social care needs of a child with additional needs
ETE	Education, training or employment
EHE	Electively home educated, children who are formally recorded as being educated at home and do not attend school
EOTAS	Education other than at school, children who receive their education away from a mainstream school setting
FTE	First Time Entrant. A child who receives a statutory criminal justice outcome for the first time (youth caution, youth conditional caution, or court disposal)
HMIP	Her Majesty Inspectorate of Probation. An independent arms-length body who inspect Youth Justice services and probation services
HSB	Harmful sexual behaviour, developmentally inappropriate sexual behaviour by children, which is harmful to another child or adult, or themselves
JAC	Junior Attendance Centre
MAPPA	Multi agency public protection arrangements
MFH	Missing from Home
NRM	National Referral Mechanism. The national framework for identifying and referring potential victims of modern slavery in order to gain help to support and protect them
OOCD	Out-of-court disposal. All recorded disposals where a crime is recorded, an outcome delivered but the matter is not sent to court
Outcome 22/21	An informal disposal, available where the child does not admit the offence, but they undertake intervention to build strengths to minimise the possibility of further offending
Over-represented children	Appearing in higher numbers than the local or national average
RHI	Return home Interviews. These are interviews completed after a child has been reported missing
SLCN	Speech, Language and communication needs
STC	Secure training centre
SCH	Secure children's home
Young adult	We define a young adult as someone who is 18 or over. For example, when a young adult is transferring to the adult probation service.
YJS	Youth Justice Service. This is now the preferred title for services working with

	children in the youth justice system. This reflects the move to a child first approach
YOI	Young offender institution
MACE	Multi Agency Child Exploitation
JDAP	Joint Decision Allocation Panel
SYV	Serious Youth Violence
CIN	Child In Need
CP	Child Protection
YJP	Youth Justice Partnership
CEIT	Child Exploitation Intervention Team (service that sits under the YJP)
OYS	Outreach Youth Service
DELTA	The Drug Education Liaison Treatment Agency – targeted substance misuse service working with children and young people
CMARS	Children’s Multi-Agency Resilience & Safeguarding Board
OFA	One Family Approach
TTCG	
YJB	Youth Justice Board
RJ	Restorative Justice
Safer Neighbourhoods	Internal community safety team in North Lincolnshire
IOM	Integrated Offender Management
ICS	Integrated Care System
HCV	Humber Coast and Vale
KPI	Key Performance Indicator